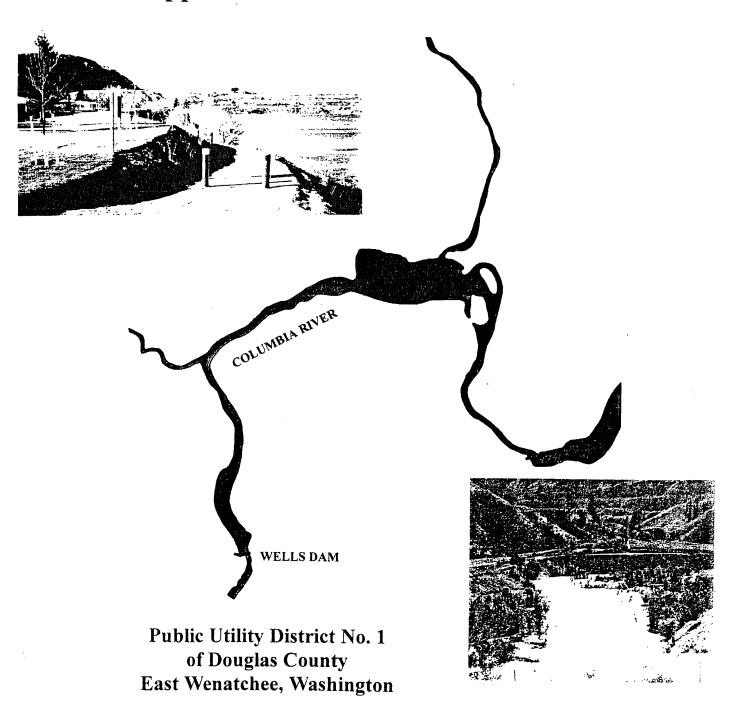
Wells Hydroelectric Project Recreation Action Plan 1997 Update Supplement to the 1982 Public Use Plan



Executive Summary

The Public Utility District No. 1 of Douglas County (District) owns and operates the Wells Hydroelectric Project on the Columbia River in central Washington. The Wells Hydroelectric Project is operated as Federal Energy Regulatory Commission (FERC) Project Number 2149, with an installed capacity of 774 MW. The original, 50-year FERC license for the Wells Hydroelectric Project was issued in 1962 and expires in 2012.

As required in the FERC license for the Wells Project, the District is filing an update on the 1982 Public Use Plan. This 1997 update is the third five-year update prepared by the District, and is designed to address the recreational needs at the Wells Project for the next five-years (1998-2002). This required filing concentrates on changes to recreation supply, demand, and need since the last five-year update was conducted, and includes documentation of agency consultation and agency comments on the update.

In preparing this update, the District reviewed and analyzed recreational use estimates for the Wells Hydroelectric Project and occupancy data for several State Parks in the mid-Columbia region. The results of this data review and analysis indicate that demand for water-based, day use, and overnight recreation activities is being met in the project area. Demand for destination camping continues to outpace supply in the broader mid-Columbia region.

Based on these findings, the District is proposing the following actions:

- improve existing water access parks in Pateros, Brewster, and Bridgeport;
- enhance fishing access on the Methow River;
- conduct a site suitability study to identify locations suitable for the future development of destination water-based recreation and camping facilities; and
- meet annually with state and municipal officials in the project area to review major maintenance needs at existing water access parks and sites.

The estimated costs for these recreational improvements is 1.3 million dollars. The costs of annual major maintenance as required at existing recreation sites will be in addition to this amount. The District believes these actions will serve to accommodate recreational needs at the Wells Hydroelectric Project for the coming five years (1998-2002).

PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY WELLS HYDROELECTRIC PROJECT RECREATION ACTION PLAN 1997 UPDATE TABLE OF CONTENTS

Section		Page No.
1 Introduction		1
1 1 Durnose of th	he 1997 Plan Update	1
	et Recreation Planning History	
1.3 Approach to	the 1997 Update	
	and Regional Setting	
	ia River	
2.1 The Columb	pelectric Project	
	tion Resources	
3.1 Project Recr	eation Resources and Facilities	
	f Recreational Need	
4.1 Statewide Co	omprehensive Outdoor Recreation Plan	13
4.2 Agency Con	sultation	، ۱ ۲۰
4.3 Public Comi	ment	21
	se to Recreational Need	
•		
6 Action Plan 199	8-2002	28
7 References		40
APPENDICES		
APPENDIX A	LETTER OF INVITATION TO AGENCY MEETINGS AND	
	DISTRIBUTION LIST	
APPENDIX B	AGENCY MEETING SUMMARIES	(O 1 OF
APPENDIX C	JULY 30, 1997 LETTER TO PUBLIC UTILITY DISTRICT N	O. I OF
	DOUGLAS COUNTY FROM THE WASHINGTON STATE I	AKKS
A DDENIDIY D	AND RECREATION COMMISSION JULY 24, 1997 LETTER TO PUBLIC UTILITY DISTRICT N	O. 1 OF
APPENDIX D	DOUGLAS COUNTY FROM THE WASHINGTON STATE	
	INTERAGENCY COMMITTEE FOR OUTDOOR RECREAT	ION
APPENDIX E	PUBLIC OPEN HOUSE MATERIALS	

APPENDIX F WASHINGTON STATE PARKS CAMPGROUND OCCUPANCY **LEVELS** PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY LAND APPENDIX G USE POLICY JULY 15, 1993 1983 AGREEMENT BETWEEN STATE PARKS AND PUBLIC APPENDIX H UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY - INTERLOCAL AGREEMENT, CHIEF JOSEPH STATE PARK 1974 AGREEMENT BETWEEN PUBLIC UTILITY DISTRICT NO. 1 APPENDIX I OF DOUGLAS COUNTY, WASHINGTON AND THE STATE OF WASHINGTON DEPARTMENT OF GAME FOR WILDLIFE **MITIGATION** AGENCY COMMENT LETTERS AND DISTRICT RESPONSE TO APPENDIX J WASHINGTON STATE PARKS AND DOUGLAS COUNTY TRANSPORTATION AND LAND SERVICES

PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY WELLS HYDROELECTRIC PROJECT RECREATION ACTION PLAN 1997 UPDATE LIST OF FIGURES

Figure	
1 General Location Map	2
2 Wells Hydroelectric Project - Project Location	6
3 Wells Hydroelectric Project Recreation Sites and Access Areas	10
4 Washington Department of Fish & Wildlife Methow River Fishing Access Sites	13
5 Wells Hydroelectric Project Recreation Sites and Access Areas Proposals for Site Improvements	29
6 Washington Department of Fish & Wildlife Methow River Fishing Access Sites Pr Site Improvement	
7 Peninsula Park Site Plan Improvements	36
8 Columbia Cove Park Site Plan Improvements	37
9 Brewster Waterfront Park Site Plan Improvements	38
10 Marina Park Site Plan Improvements	39

PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY WELLS HYDROELECTRIC PROJECT RECREATION ACTION PLAN 1997 UPDATE LIST OF TABLES

Table	Page No.
1 Historical Overview of Recreation Developments and Improvements, Wells Hydroel Project, Public Utility District No. 1 of Douglas County	
2 Popular Recreation Activities in Washington State	16
3 Preliminary Budget Estimate: Peninsula Park	31
4 Preliminary Budget Estimate: Memorial Park	31
5 Preliminary Budget Estimate: Columbia Cove Park	32
6 Preliminary Budget Estimate: Brewster Waterfront Trail	32
7 Preliminary Budget Estimate: Marina Park Site Improvements	33
8 Preliminary Budget Estimate: Methow River Fishing Access Sites	34
9 Overall Preliminary Estimated Budget: 1997 Action Plan	35

Introduction

The Public Utility District No. 1 of Douglas County (District) owns and operates the Wells Hydroelectric Project on the Columbia River in central Washington (Figure 1). The Wells Hydroelectric Project is operated as Federal Energy Regulatory Commission (FERC) Project Number 2149, with an installed capacity of 774 MW. The original, 50-year FERC license for the Wells Hydroelectric Project was issued in 1962 with an expiration date in 2012.

11:

The original license for the Wells Project included a requirement to prepare a public use plan for the project. In 1982, in conjunction with the District's FERC license amendment for a 2-foot pool raise, this original plan was revised to reflect changes in the demand for recreation opportunities. As a part of this 1982 plan, the District agreed to update the plan every five years. This 1997 report is the third of these Recreation Action Plan Updates.

The District is required under its current FERC license to consult with the National Park Service (NPS), the Washington State Parks and Recreation Commission (State Parks), and other interested Federal, State, and local agencies in the preparation of these updates. For this 1997 Update, the District has consulted with NPS; State Parks; the Colville Tribe; Washington Department of Fish and Wildlife (WDFW); a number of other state agencies; and officials from the communities of Brewster, Bridgeport, and Pateros to ensure a complete understanding of the local and regional recreation setting. The District also hosted a public open house to provide an opportunity for input from the users of the recreation resources.

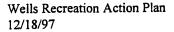
1.1 Purpose of the 1997 Plan Update

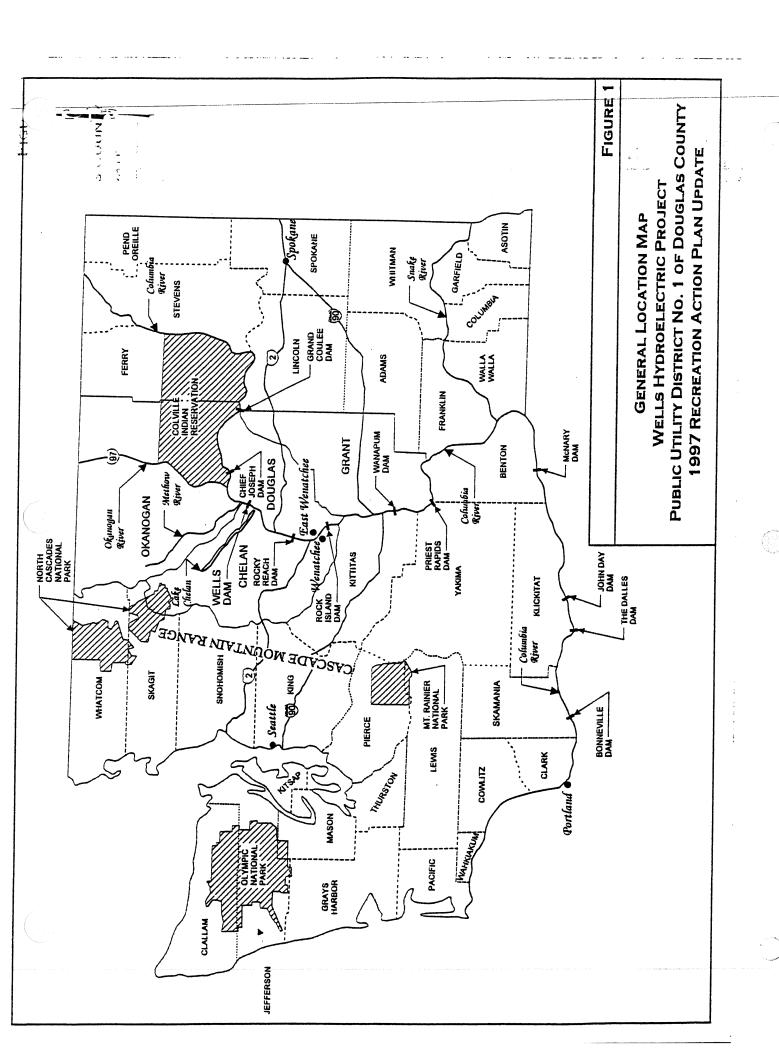
The purpose of this 1997 plan update is to determine recreation needs at the Wells Hydroelectric Project, and to respond to those needs with a Recreation Action Plan Update for the coming five-year period (1998-2002).

1.2 Wells Project Recreation Planning History

In 1967, the District prepared a public use plan (1967 Public Use Plan) as a condition of the original FERC license. The original plan was revised in 1982 when the FERC license was amended to raise the elevation of the reservoir two feet.

In 1987, a recreation action plan was developed as a supplement to the 1982 Public Use Plan, and a second five-year update, *Recreation Action Plan 1992 Update - Supplement to the 1982 Public Use Plan*, was prepared in 1992. This 1997 Update is the fifth plan or update to be developed and it covers the period from 1998 through 2002.





1.3 Approach to the 1997 Update

This five-year update is a stand-alone document concentrating on changes to recreation supply, demand, and need since the last five-year update was conducted. The Update was specifically designed to:

- review recreation trends at the local, regional, and state level to determine recreational <u>need</u> by comparing the available <u>supply</u> of recreational facilities to existing and projected <u>demand</u> for those types of facilities;
- balance identified need for additional or improved recreation facilities with the need to protect or enhance other resources; and
- outline proposed actions to be undertaken by the District over the next five years to address recreation needs related to the Wells Project.

Recreational need was determined based on a review of available local, regional, and state data; input from tribal, state, local resource managers and officials, and members of the public; an assessment of existing supply at the local and regional level; and an inventory of the existing recreation facilities at the Wells Project. Details on the collection, review, and interpretation of this information are included in Section 4.

Recreational needs were balanced with other resource needs based on the District's Land Use Policy and information received from WDFW. Discussion of this information is included in Section 5. Section 6 contains the specific site and facility improvements that are proposed for the five-year period 1998-2002.

Project Location and Regional Setting

III. A. . Tel orig

rdiga

The State of Washington encompasses a wide range of geographic diversity, from the marine influenced ocean shores and Puget Sound, over the rugged Cascade Range to the rolling hills of central Washington, to the ancient mountain ranges of north central and eastern Washington. The Wells Hydroelectric Project is located on the Columbia River in the rolling hills and basalt plateaus and valleys of central Washington (Figure 1).

The climate in the project vicinity is dry and semi-arid, averaging about 10 inches of precipitation a year, with average high temperatures of 100 degrees (Fahrenheit) and lows of 0 degrees. In the immediate project vicinity, shrub-steppe vegetation habitats predominate (sage/bitter brush), with cottonwoods and willows typically occurring in riparian areas. In the broader region, surrounding the project, higher elevations and increased amounts of precipitation support softwood forest habitats.

The economy of the region encompassing Douglas, Okanogan, Chelan, and Grant Counties is based primarily on agriculture. Apples, cherries, other fruits, potatoes, wheat, and hay are important regional crops. The region's economy is also supported by timber, mining, and tourism.

This central Washington region is sparsely populated. In 1995 the population of Douglas County was 31,054 people, Okanogan County was 36,628 people, Chelan County was 57,854 people, and Grant County was 64,493 people. The 1990 population of the entire state of Washington was 4.9 million people.

2.1 The Columbia River

The Columbia River begins in icefields of the Arrow Lakes region of British Columbia and enters Washington in the northeast corner of the state, flowing south and west 145 miles through Lake Roosevelt to Grand Coulee Dam. The river continues west through Chief Joseph Dam into the Wells Reservoir where it again turns south and runs through a series of dams, eventually flowing west to the Pacific Ocean (Figure 1). There are 11 dams on the main stem of the Columbia River in the United States. The Wells Dam lies between the U.S. Army Corps of Engineers' Chief Joseph Dam (upstream) and Chelan County Public Utility District's Rocky Reach Dam (downstream).

Chief Joseph Dam lies upstream from the Wells Project, about a mile above the city of Bridgeport. The reservoir (Rufus Woods Lake) is approximately 50 miles long, and shorelines are typically steep throughout its length. Development along Rufus Woods Lake is limited due to steep shorelines and the lack of population centers.

Rocky Reach Dam and Rock Island Dam are located downstream of the Wells Project (approximately 40 miles and 20 miles, respectively). The vicinity of these reservoirs is

characterized by highway access, private ownership, industrial development, agricultural activity, and park development. The cities of Wenatchee and East Wenatchee, with a combined population of approximately 50,000, are located along this reach of the river. Highway 2 and/or 97 closely parallel the entirety of this river reach. Industrial development includes an Alcoa Aluminum Plant and numerous agricultural packing plants. Recreation facilities along this river reach are of local, regional, and statewide significance, providing water access, camping and picnicking facilities, athletic fields, and a network of trails. Recreation providers in this reach include State Parks, the Port of Douglas County, and the Chelan County Public Utility District.

2.2 Wells Hydroelectric Project

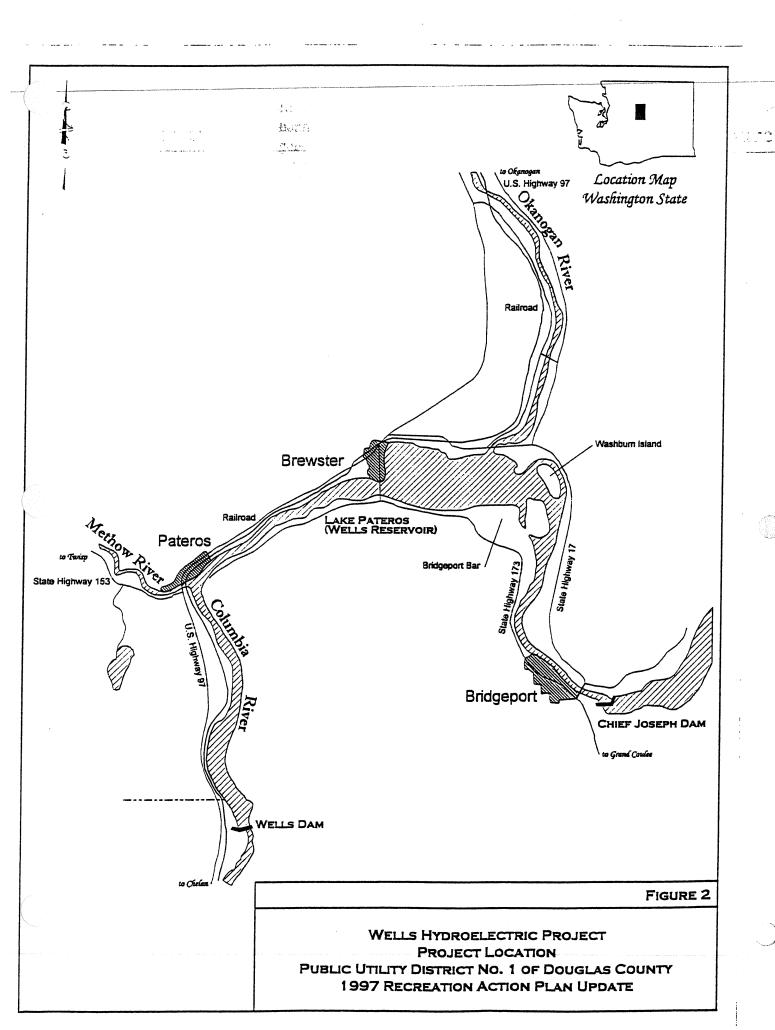
The Wells Dam is located at river mile 516 on the Columbia River (Figure 1). A feature of the project is the unique hydrocombine design, with power units, spillways, fish passage facilities and switchyard in a single structure.

The Wells Reservoir (also known as Lake Pateros) is thirty miles long, and extends approximately 3 miles up the Methow River and 17 miles up the Okanogan River. Surface acreage at full pool is approximately 9,740 acres. Most of the shoreline is steep, with slopes rising to benches twenty to forty feet above the reservoir. Exceptions to this are at the mouth of the Okanogan River, Washburn Island, Bridgeport Bar and the shoreline at Pateros, where the shoreline varies from a few feet to approximately ten feet above the reservoir (Figure 2).

The reservoir forms the boundary between Douglas County on the south and east and Okanogan and Chelan Counties on the north and west (Figure 1). The reservoir also forms the southern boundary of the Colville Indian Reservation, which lies east of the Okanogan River (Figure 1).

The reservoir shoreline is generally owned in fee title by the District. Adjacent land uses are characterized by private ownership and agricultural activity. The river is physically accessible along much of this reach, being closely paralleled by Highway 97 for twenty miles. The cities of Pateros, Brewster, and Bridgeport, with populations of approximately 500, 2,500, and 2,500 respectively, lie along the river (Figure 2). Recreation facilities along this reach of the river provide access to the water for boating, fishing, and swimming, as well as many amenities typically found in small city parks such as picnic shelters, restrooms, and tennis courts. Recreation providers in this reach include the District, WDFW, State Parks, and the cities of Pateros, Brewster, and Bridgeport.

The primary access route to the area from Seattle is Interstate 90 over Snoqualmie Pass to Highway 97 and north through Wenatchee. Other major routes include U.S. Highway 2 over Stevens Pass and seasonal summer access on State Highway 20 over the North Cascades. The Wells Project vicinity in the summertime is hot and dry compared to Washington's major population centers in the Seattle area. The Wells Reservoir, along with the other reservoirs and lakes in the central Washington region, are popular for a variety of recreation activities.



Existing Recreation Resources

Washington State is renowned for its lakes, streams, rivers, and forests which provide a host of recreation opportunities and play a significant role in providing habitat for fish and wildlife.

The Wells Project is located in central Washington, in a region identified by state planners as a recreation destination area for local residents and visitors from western Washington. This 10-county central Washington region provides parking for approximately 14,000 vehicles at over 340 boat launching facilities; over 4 miles of developed swimming beaches on dozens of lakes, rivers, and streams; and over 16,000 camping units (IAC 1990).

Large lakes and reservoirs near the Wells Project include Lake Chelan, Chief Joseph Reservoir (Rufus Woods Lake), Rocky Reach Reservoir (Lake Entiat), Lake Roosevelt behind Grand Coulee Dam, and Banks Lake. All of these major water recreation destinations lie within 40 miles of the Wells Project. Both Lake Roosevelt and the upper portion of Lake Chelan are National Recreation Areas administered by the National Park Service.

This vast array of recreation opportunities and facilities are made available to the public by a combination of public agencies, private companies, and non-profit organizations. Provision of park and recreation resources is the prime concern of the National Park Service, State Parks, and county and city park departments. With other agencies, such as the U.S. Forest Service, the U.S. Army Corps of Engineers, the Washington Department of Natural Resources, WDFW, Public Utility Districts, Port District, and School Districts, the provision of recreation opportunities is one of several agency concerns.

3.1 Project Recreation Resources and Facilities

Public access to project lands and waters is widely available. Recreation facilities located within or immediately adjacent to the Wells Reservoir include:

- 10 boat launches
- 3 swimming beaches
- 5 parks
- 3 campgrounds with 44 total sites
- 4 undeveloped or lightly developed access points
- 5 picnic areas
- 2 visitors centers
- 3 interpretive displays
- 2 overlooks
- 3 playground areas
- 2 walking/hiking trails
- Thousands of acres of wildlife/hunting areas

In keeping with the spirit and responsibilities of their license, the District has been a major contributor to recreation facility and opportunity development at the Wells Project and in the general region throughout the term of the current FERC license. Table 1 identifies the major recreation mitigation and enhancement measures the District has undertaken since the construction of the Wells Dam.

TABLE 1 HISTORICAL OVERVIEW OF RECREATION DEVELOPMENTS AND IMPROVEMENTS WELLS HYDROELECTRIC PROJECT PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY

1962-1981	1982-1986	1987-1991	1992-1996
Prepared 1967 Public Use Plan	Prepared Public Use Plan 1982	Prepared Recreation Action Plan - Supplement to the 1982 Public Use Plan (1987)	Prepared Recreation Action Plan 1992 Update - Supplement to the 1982 Public Use Plan
Construction of Visitors Center and Overlook at Wells Dam	Initiated funding for Chief Joseph State Park	Improvements to Starr Boat Launch	Improvements to Wells Dam Overlook
Developed Memorial Park, Peninsula Park, and boat launch in Pateros		Improvements to Memorial Park, Peninsula Park, the Methow River boat launch and tennis courts in Pateros	Improvements to Memorial Park and Pateros tennis courts, including developing a paved path from Memorial Park to the Methow Boat Launch
Developed Columbia Cove Park in Brewster		Construction of winter boat launch in Pateros	Improvements to Columbia Cove Park
Deeded Chief Joseph State Park lands to Washington State Parks		Construction of Highway 153 Access Area	Enhancements to Brewster Waterfront Trail
Constructed a causeway to the Chief Joseph State Park island		Improvements to Columbia Cove Park	Improvements to Marina Park
Deeded 5,758 acres of land to Washington Department of Game for use as Wildlife Recreation Areas (additional District lands are leased to WDFW and/or dedicated to WDFW projects)		Improvements to Marina Park	Improvements to Monse Road Boat Launch
Deeded Methow River fishing access parcels and easements to Washington Department of Game		Continued funding of Chief Joseph State Park	Developed Chicken Creek Boat Launch
•			Continued funding of Chief Joseph State Park

Figure 3 identifies the location of the recreation facilities and access areas within and adjacent to the Wells Project. A brief discussion of each facility follows.

Wells Dam Overlook and Visitors Center

Recreation facilities at Wells Dam include a visitors center at the dam where interpretive displays and self-guided tours are available which acquaint visitors with the design and operation of the power generating facilities, the life cycle of salmon, the geology of the Columbia River, and other interesting historical and scientific facts. A fish viewing window allows close inspection of adult salmon migrating upstream.

The District recently completed renovations to the overlook at Wells Dam. The overlook now has a picnic shelter, restrooms, and interpretive displays (including a turbine runner and blades removed from the powerhouse in the early 1990s).

Starr Boat Launch

The District constructed and maintains a boat launch at Starr, approximately two miles upstream from Wells Dam. Facilities at the Starr boat launch include a concrete launching ramp and a vault toilet.

Highway 153 Access Area

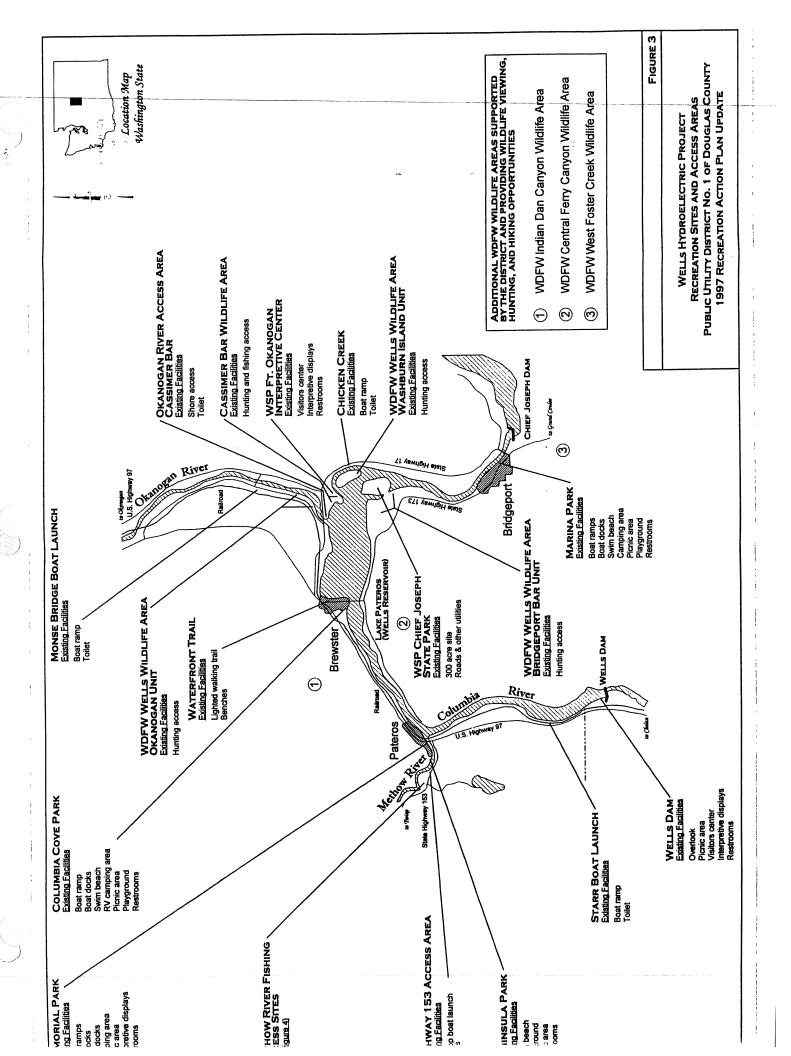
A fishing access area and car top boat launch is located on the Methow River at its confluence with the Columbia River. Facilities at this site include vault toilets and parking for dozens of vehicles. This site is also used extensively by Methow River rafters as a take-out site during spring and early summer.

Peninsula Park

Peninsula Park is located on the Methow River at its confluence with the Columbia River in Pateros. Park facilities include a swimming beach, gazebo, picnic tables, playground, and restrooms.

Memorial Park

Memorial Park is located on the Columbia River in Pateros. Park facilities include a hydroplane launch site, ski docks, moorage docks, picnic shelters, interpretive displays, and restrooms.



Additional Facilities in Pateros

In addition to Peninsula and Memorial Parks, the City of Pateros also maintains two boat launches and a tennis court. One boat launch is located at the mouth of the Methow River. Facilities at this launch include a concrete launching ramp, dock, fish cleaning station, and restrooms. This boat launch area is tied-in to Memorial Park via an accessible walkway underneath the Highway 97 and railroad bridges. A second boat launch (located upstream from Memorial Park) was designed to facilitate winter launching when use of the main launch becomes difficult due to ice build-up. The municipal tennis courts are located along the Methow River near Peninsula Park. A privately owned, 5-site RV park is located immediately adjacent to Memorial Park.

Columbia Cove Park

Columbia Cove Park is located in Brewster. Facilities at the Park include a boat launch, moorage docks, swimming beach, 21-site RV campground, picnic shelters, playground, basketball court, and restrooms.

Brewster Waterfront Trail

The city of Brewster recently developed an accessible shoreline trail, with the assistance of the Department of Natural Resources and the District. The trail is located north of Columbia Cove Park and is approximately 2,700 feet long. The trail is generally 6 to 8 feet above the water level, and twenty feet or more below adjacent streets and yards. It is connected to city streets at either end by ramps and at three intermediate locations by three flights of stairs.

Monse Bridge Boat Launch

The District constructed and maintains a boat launch at the Monse Bridge on the Okanogan River. Facilities at the boat launch include a concrete launching ramp and a vault toilet.

Cassimer Bar Access Area

The District constructed and maintains a fishing access and car top launch site on Cassimer Bar near the Highway 97 bridge at the mouth of the Okanogan River. Facilities at the site include shoreline access and a vault toilet.

Fort Okanogan Interpretive Center

The Fort Okanogan Interpretive Center is a unit of the Washington State Parks. It is located on the north side of the Columbia River near the mouth of the Okanogan River on a high plateau overlooking the reservoir. Dioramas, displays of artifacts, and pamphlets explain the history, culture and geology of the area. The interpretive center is presently being operated by the Colville Indian Tribe through an agreement with State Parks.

Chicken Creek Boat Launch

The District maintains a boat launch at Washburn Island where Chicken Creek flows into the Columbia River. Facilities at Chicken Creek include a concrete launching ramp and a vault toilet. The boat launch provides access to the Washburn Island Slough, but not the reservoir.

Chief Joseph State Park

Washington State Parks owns 297 acres on an island connected by a causeway to Bridgeport Bar. State Parks has developed a Master Plan for the development of 240 individual camping units, one group camping area, a swimming beach, boat launching and docking facilities, and support facilities (ranger residence, garage, etc.) on the island. Current development includes only infrastructure - unmaintained roads, water and electricity for irrigation, and windbreak plantings. The Park area is gated to prevent motorized vehicle access, but remains open for walking, horseback riding, and bicycling.

Marina Park

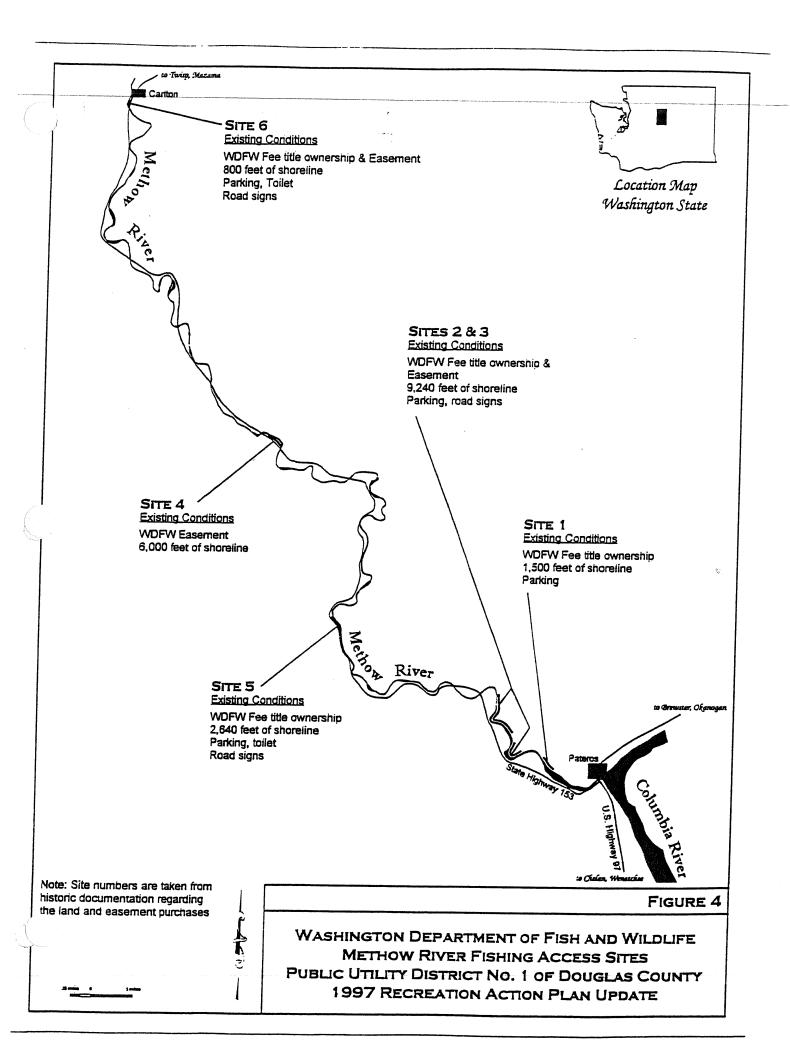
Marina Park is located in Bridgeport. Facilities at the Park include two boat launches, moorage docks, swimming beach, fish cleaning station, 18-site RV and tent campground, picnic shelters, playground, and restrooms.

Wildlife/Hunting Areas

The District, in cooperation with WDFW, has provided recreation opportunities on over 5,000 acres of land in the Wells Wildlife Management Areas. The approximately 800 acres of wildlife lands along the immediate reservoir shoreline are located in the Bridgeport Bar, Washburn Island, and Okanogan Units. These areas serve a dual purpose of providing improved conditions for wildlife and low-impact or natural resource-based recreation opportunities.

Methow River Fishing Access Sites

The WDFW owns fee title or easements for 20,000 feet of shoreline along the Methow River. The District deeded these lands and easements to WDFW as a part of the mitigation for the impacts of project construction. These lands are outside the FERC project boundary, dispersed along the Methow River from Pateros to Carlton (Figure 4). These sites are generally unimproved shoreline access sites.



3.2 Existing Recreational Use

The Wells Project Area provides numerous opportunities for water-based and natural resource-based recreation. The project area provides opportunities for locally generated day-use recreation and destination or overnight recreation.

Water-based recreation opportunities include fishing, power boating, jet-skiing, swimming, canoeing, and windsurfing. Fishing derbies are held on the reservoir every year, as are numerous hydroplane competitions. The lower reservoir from Brewster downstream to the dam is particularly well-suited for power boating due to its depth and width. The upper reservoir, with its shallow depths, aquatic weed growth, and varying flows (due to operations at the Chief Joseph Dam) is well-suited for fishing.

Natural resource-based recreation opportunities in the project area include fishing, hunting, and wildlife viewing. Day-use opportunities include fishing, swimming, picnicking, boating, walking or hiking, and visiting the playgrounds.

Destination or overnight recreation opportunities include whitewater rafting on the Methow River, fishing on the Methow River and on the reservoir, power boating, and RV or tent camping in Pateros, Brewster, and Bridgeport.

Both local day users and overnight visitors enjoy numerous special events that are held every year in or near the project area. Pateros hosts a weekly flea market throughout the summer in Memorial Park, as well as the Apple Pie Jamboree, a motorcycle meet, a fishing derby, and several hydroplane competitions. Brewster and Bridgeport each host an annual civic celebration that brings visitors to the city parks.

Information on estimates of recreational use of the project area was gathered from:

- campgrounds at Brewster and Bridgeport;
- informal observations on weekdays and weekends in 1997; and
- discussions with recreation providers and resource managers in the area.

This information is discussed in detail in Section 4.4.

έü.

Determination of Recreational Need

ricant water iects that :

This section describes the methods used to determine recreational demand and need in the vicinity of the Wells Project.

Recreational demand is a measure of how many people participate or desire to participate in a given activity. Recreational demand is typically expressed in terms of a surplus or deficit of recreation opportunities or recreation facilities. Because the goal of this Update is to determine the need for improvements to existing facilities or the need for additional facilities, recreational demand is discussed and assessed here in terms of recreation facilities.

For the purpose of determining the need for improved or additional recreation facilities at the Wells Hydroelectric Project, an assessment of recreational demand at the Wells Project and in central Washington was undertaken. Information on demand and need was gathered from several sources:

- Washington's 1995 Statewide Comprehensive Outdoor Recreation Plan;
- consultation with tribal, federal, state, and local agencies and governments;
- public comment; and
- 1996 campground occupancy data at Marina Park in Bridgeport, Columbia Cove Park in Brewster, and State Parks throughout the mid-Columbia region, along with anecdotal information regarding facility use levels and use patterns gathered from city officials, District employees, and resource managers in the area.

4.1 Statewide Comprehensive Outdoor Recreation Plan

The Washington State Interagency Committee on Outdoor Recreation (IAC) prepares a Statewide Comprehensive Outdoor Recreation Plan (SCORP) every five years. The SCORP is a planning document designed to "prepare and update a strategic plan for the acquisition, renovation, and development of recreational resources and the preservation and conservation of open space" [RCW 43.99.025(3)].

Washington's most recent SCORP was prepared in 1995. The main document of the 1995 SCORP, State of Washington Outdoor Recreation and Habitat: Assessment and Policy Plan 1995-2001, includes an inventory of current recreation resources and forecasted future demand for recreation resources throughout the state. The SCORP does not provide project-specific recommendations.

According to the 1995 SCORP, the interest in and use of recreational demand trend data and recreation facility inventory data traditionally provided in a SCORP is very low among recreation planners and managers throughout the state (p33 & p35). For this and other reasons, the 1995 SCORP provides only a cursory update of the recreational demand and inventory data reported in the 1990 SCORP. Table 2 lists currently popular statewide recreation activities and

TABLE 2 POPULAR RECREATION ACTIVITIES IN WASHINGTON STATE

So take the second		TO EVHIRIT	
	ACT	TIVITIES EXPECTED TO EXHIBIT	
CURRENTLY POPULAR ACTIVITIES	HIGH GROWTH, 1995-2001		
1 Walking for pleasure/exercise	1	Walking	
2 Running/jogging	2	Bicycling	
3 Visiting zoos, fairs	3	Participating in field sports	
4 Bicycling	4	Golfing	
5 Mountain bicycling	5	Camping	
6 Tent camping (campgrounds)	6	Mountain bicycling	
(1 1	7	Running/ jogging	
· · · · · · · · · · · · · · · · · · ·	8	Sport fishing	
	9	Picnicking	
	10	Participating in court sports	
	11	Attending sports events	
11 Golfing	12	Day hiking	
12 Power boating 13 Water skiing/ jet skiing	13	Attending cultural/ musical events	
	14	Swimming/ swimming outdoors	
14 Sailing	15	Bird watching/ wildlife viewing	
15 Canoeing/kayaking	16	Driving for pleasure (sightseeing)	
16 White water rafting		Hunting	
	17	Boating	
17 Wind surfing	18	Power boating	
18 Sunbathing/ beach combing	19	Hiking	
19 Rock climbing		Cross country skiing	
1/	20	Gardening	
20 Attending cultural/ musical events	t: Assessm	ent and Policy Plan 1995-2001, p.34	

Source: State of Washington Outdoor Recreation and Habitat: Assessment and Policy Plan 1995-2001, p.34 Activities currently available in the project area are indicated in **bold type**.

the recreation activities expected to exhibit high growth from 1995-2001. Activities that are currently available in the project area are indicated in bold type.

The SCORP makes several recommendations and identifies several findings pertinent to the 1997 Update. These findings are grouped below into three categories: water access, State Park camping opportunities, and resource protection. In preparing Section 5 of this Update, the District considered and addressed these findings from the SCORP.

Water Access

- Strong public demand for water access continues to be unmet.
- Priority should be given to water access projects that serve multiple state objectives (recreation access, habitat preservation, and watershed restoration), and provide trail opportunities.

- IAC recommends that State Parks continue to provide services for recreational boating, while considering additional facilities on significant water bodies such as the Columbia River.
- The IAC favors trail development projects that include high projected use, barrier-free opportunities, linkage between and among communities and other trails, water access, scenic values, and wildlife values.

State Park Camping

- IAC recommends that State Parks expand camping opportunities for those seeking predominantly natural settings; and expand existing parks, especially those convenient to populated areas.
- There is a need for additional State Parks lands and facilities as well as a need to properly care for lands and facilities already in public ownership.
- Washington State Parks is struggling to continue to meet high public demand with declining
- When funds are available, priority consideration should be given to State Park acquisitions and developments that expand camping opportunities, provide additional types of compatible use at existing sites, solidify ownership by acquiring in-holdings, and preserve a site or feature of statewide significance.

Resource Protection

- There is a need for the acquisition and protection of additional natural areas and wildlife habitat, as well as a need to properly care for lands already in public ownership.
- When considering the acquisition of natural areas, priority should be given to sites that represent a natural area type, possess excellent ecological quality and/or diversity, offer connectivity and long-term manageability, protect critical habitat and/or threatened species, and (where appropriate) have potential for low-impact public use.

4.2 Agency Consultation

In preparing this Update, the District consulted with tribal, federal, state, and local agencies and governments. Appendix A contains letters sent by the District to agency and government personnel to solicit their input in the preparation of the Update. Specifically, agencies and governments were asked to provide:

- recreational use estimates for the Wells Project area and nearby recreation facilities;
- existing recreation plans and policy statements; and
- suggestions for access and facility improvement, or new facility development.

Use estimates provided by agencies and governments are discussed in Section 4.4. Agency and government plans and policies, and their suggestions for improvements and new facilities are presented below. Meeting summaries from these consultations are attached as Appendix B.

Colville Tribe

The District met with representatives of the Colville Tribe on April 4, 1997. The Colville Tribe did not have any specific suggestions for improvements to recreation facilities at the Wells Project at this time. The Tribe asked that the District continue to inform them of recreation development plans, especially when reservation lands were under consideration.

Washington State Parks and Recreation Commission

The District met with representatives from State Parks on May 9, 1997. State Parks expressed a keen interest in the development of Chief Joseph State Park on Bridgeport Bar to address an immediate regional need for destination camping at a water access site. State Parks developed a Master Plan for Chief Joseph State Park in 1988, and the first phase of development (road construction, erosion control, utilities, irrigation, and tree planting) was completed in the early 1990s. State Parks is interested in moving forward with the second phase of development which will include the construction of a day use area, 60 camping units, ranger residence, and numerous infrastructure facilities.

The current funding the District provides to State Parks for the development of Chief Joseph State Park (\$25,000 annually) is inadequate to support the level of development outlined in the Master Plan and desired by State Parks. State Parks is requesting additional financial support from the District for the development of Chief Joseph State Park on Bridgeport Bar. This request was expressed at the May 9 meeting and also in a letter submitted to the District from State Parks on July 30, 1997 (Appendix C). The IAC submitted a letter to the District on July 24, 1997 in support of this request (Appendix D).

In the May 9 meeting, the District expressed concerns regarding the intense level of development proposed for the Chief Joseph State Park site by State Parks. The District's concerns are based primarily on the incompatibility of intensive recreation development with the existing, highly valued wildlife habitat in the immediate vicinity of the Park site. State Parks, both in the May 9 meeting and in their letter of July 30, 1997, expressed a willingness to consider the examination of alternative development sites to the Chief Joseph State Park site. These alternatives to intensive development at the Chief Joseph State Park site are discussed more fully in Section 5 - District Response to Recreational Need.

Washington Department of Fish and Wildlife

The District met with representatives from WDFW on April 30, 1997 and May 9, 1997. WDFW expressed an interest in improving the existing fishing access sites on the lower Methow River which were obtained in fee title or easement as mitigation for the construction of the Wells Hydroelectric Project. WDFW cautioned that any improvement of these sites should balance the desirability of public access with the need to protect habitats and species, especially in the case of protected or endangered species. Any improvements should be consistent with the WDFW's Wild Salmonid Policy and Management Recommendations for Washington's Priority Habitats

and Species. WDFW also noted that potential impacts to cultural and historical resources should be assessed before any ground disturbing construction activities take place.) PRO

The April 30 meeting included a field assessment of the Methow River fishing access sites under consideration. The results of the field assessment are included in the meeting summary attached

According to WDFW personnel, the Wells Wildlife Area (including the Bridgeport Bar Unit immediately adjacent to Chief Joseph State Park) is one of WDFW's most successful wildlife management areas in the entire state. High quality habitat for waterfowl and upland birds has been developed on a very limited budget. Due to the existence and success of this wildlife area, WDFW expressed interest in exploring the possibility of foregoing development of the State Park lands at Bridgeport Bar (Chief Joseph State Park) and identifying an alternative site for State Park development.

City of Pateros

The District met with representatives from the City of Pateros on April 2, 1997. Pateros officials expressed an interest in the following improvements to recreation facilities:

- Sealing and painting the restroom building in Memorial Park;
- Funding an operations and maintenance budget for the City's waterfront park facilities;
- Remediating the shoreline erosion problem at Peninsula Park;
- Installing new underlayment for the playground equipment at Peninsula Park;
- Installing an additional picnic shelter at Peninsula Park; and
- Expanding the swimming beach at Peninsula Park.

City of Brewster

The District met with representatives from the City of Brewster on April 2, 1997. Brewster officials expressed an interest in the following improvements to recreation facilities:

- Constructing additional ball fields in the City's recreational complex;
- Replacing light poles at the football field;
- Repairing swimming pool liner and pressure valves;
- Installing sump pumps or drains in the baseball field dugouts to alleviate flooding from the
- Funding an operations and maintenance budget for the City's waterfront park facilities;
- Installing additional mooring docks at Columbia Cove Park; and
- Installing a viewing/fishing platform along the Waterfront Trail.

The City of Brewster's Park and Recreation Comprehensive Plan identified a public need for additional benches and seating areas at Columbia Cove Park.

1077

Lity of Bridgeport

The District met with representatives from the City of Bridgeport on April 2, 1997. Bridgeport officials expressed an interest in the following improvements to recreation facilities:

- Constructing a waterfront trail along the abandoned highway right-of-way from the City of Bridgeport down the river toward Bridgeport Bar;
- Funding an operations and maintenance budget for the City's waterfront park facilities;
- Stabilizing the swimming beach at Marina Park;
- Remediating erosion along the shoreline of Marina Park from the cove to the U.S. Army Corps of Engineers boat launch;
- Constructing a protection jetty at the U.S. Army Corps of Engineers boat launch;
- Installing curbing along the roadways in Marina Park; and
- Landscaping and planting in Marina Park.

4.3 Public Comment

The District hosted a public open house on June 19, 1997 to solicit public comment on developments and improvements proposed for inclusion in the 1997 Update. Approximately 12 people attended the Open House. Attendees were given an opportunity to review maps, photographs, and written descriptions outlining the developments and improvements proposed for inclusion in the 1997 Update. Attendees were then asked to complete a questionnaire soliciting their opinion on the proposals (Appendix E). Six people completed questionnaires.

The questionnaire asked respondents to prioritize the proposed developments and improvements, to provide comments on the proposed developments and improvements, and to describe any other developments and improvements needed in the Wells Project vicinity. Respondents were also asked what town they lived in and for how long, how often they visited the Wells Project Area and the lower Methow River for recreation, and what their favorite outdoor recreation activities were. Responses to these questions are summarized below.

RESULTS OF PUBLIC INPUT PROCESS PRIORITY IMPROVEMENTS AND DEVELOPMENTS

(number in parentheses indicates the number of respondents who ranked the improvement in the top three):

Expanded swimming beach at Peninsula Park (4)

New picnic shelter at Peninsula Park (3)

Bank stabilization at Peninsula Park (2)

Improvements to fishing access sites on the lower Methow River (2)

New playground equipment at Peninsula Park (2)

Bank stabilization at Marina Park (1)

Boat launch protection jetty at Marina Park (1)

Operations and maintenance fund for Marina Park (1)

*Improved boat access near the mouth of the Okanogan River (1)

*Boat access at Bridgeport Bar (1)

^{*}These improvements were not included in the proposals presented by the District, but were suggested by one respondent.

TOWN OR CITY OF RESIDENCE	AVERAGE YEARS OF RESIDENCY	AVERAGE ANNUAL VISITS
Pateros (4 respondents) Bridgeport (1)	25	TO PROJECT AREA
Okanogan (1)	4	2
(1)	42	20

FAVORITE OUTDOOR RECREATION ACTIVITIES	
Fishing (3 respondents)	
Walking/hiking (2)	
Swimming, canoeing, golfing, watching wildlife, using playground, rockhounding (1 ea	ich)

4.4 Current Use Data

In preparing this Update, the District gathered and reviewed available use estimates and occupancy rate information from recreation facilities at the Wells Hydroelectric Project and in the central Washington region. Hard data were available from the campgrounds at Marina Park in Bridgeport, Columbia Cove Park in Brewster, and State Parks throughout the region. Anecdotal information regarding facility use levels and use patterns was gathered from city officials, resource managers in the area, and informal observations of use on weekends and weekdays in 1997.

In general, even weekend use of the project area is below capacity. In 1996, the campground at Columbia Cove Park in Brewster was never filled to capacity. The campground at Marina Park in Bridgeport was occasionally full on holiday weekends or special events in 1996.

Campgrounds

Data from five State Parks in central Washington demonstrate that the campgrounds at these parks were at least 90 percent full on at least 12 out of 13 weekends during the peak summer season of 1996. Four out of the five parks were at least 90 percent full on more than half of the weekdays during this same period (Appendix F).

Data from two municipally operated campgrounds in the Wells Project Area for 1996 demonstrate that the campgrounds located on the immediate shores of the Wells Reservoir received significantly less use than the State Parks in the general central Washington region.

The RV Campground at Columbia Cove Park in Brewster has 21 RV campsites available for rent by the night, week, or month. Rates for 1996 were \$12 per night, \$72 per week, and \$200 per month. Tent camping is permitted, with rates the same as those for RV camping. The campground is staffed by a volunteer host. Based on a review of campground registration forms provided by the City of Brewster, the campground did not reach 90 percent capacity on even one night in 1996.

The Campground at Marina Park in Bridgeport has 16 RV campsites and two designated tent campsites (tent camping is also permitted in the RV area at full rates). The campground is staffed by a salaried host and a volunteer, part-time maintenance person. The following information is based on a review of campground revenue information provided by the City of Bridgeport, a summary of campground use prepared by Bridgeport High School students, and personal communication with the campground host.

Gross revenues at the campground have remained stable in the 4-year period 1993-1996, varying between \$8,900 and \$10,900. Revenues in 1996 were \$9,577. RV campers comprised approximately 86% of all campers in 1996. In 1996, the campground was full on three or four weekends during the summer (holidays and Bridgeport's community celebration - Bridgeport Daze). The campground was at less than 50% capacity on Bridgeport Daze weekend in 1997.

Day-Use Facilities

According to city officials, campground hosts, and District personnel, day-use facilities at the Wells Project receive occasional heavy use, but facility capacity is rarely exceeded. Exceptions to this include:

- Special events in Pateros when parking in the immediate vicinity of Memorial Park becomes crowded. Parking remains readily available a short distance from the Park.
- Saturdays during the Methow River whitewater rafting season (May through June or July)
 when the Highway 153 Access Area becomes crowded with cars and buses. A second,
 undeveloped and informal raft takeout site located upstream from the designated area absorbs
 much of this overflow.

While the boat launch parking area at Columbia Cove Park in Brewster typically does not reach capacity, boat tie-ups and day-use moorage at Columbia Cove are often filled to capacity on summer weekends.



District Response to Recreational Need

W Moac. . 1 Aprien

As it has done in its previous recreation planning efforts, the District will respond to the needs identified in the 1997 Update efforts with a recreation action plan that will help to satisfy existing and future recreation demand in a manner that balances recreation demand with other uses of the resource. In developing the 1997 Update, the District used the following criteria to screen and prioritize recreation site improvement options:

- Impacts of project operations on the recreation resource or facility;
- Relevance of proposed improvement to issues of public access to project lands and waters;
- Conformance with the District's Land Use Policy¹;
- Conformance with the District's commitment to natural resource conservation;
- Importance of proposed improvements to local officials and state agencies;
- Conformance with past agreements between the District and state resource agencies; and
- Conformance with the FERC Order approving the 1992 update.

Based on these criteria, the District has developed the following responses to the recreation needs identified and discussed in Sections 4.2 and 4.3. These responses are intended to acknowledge and incorporate not only agency and public input, but also information included in the 1995 SCORP and discussed in Section 4.1.

Chief Joseph State Park

State Park's request that the District fund the development of Chief Joseph State Park is consistent with the findings described in the 1995 SCORP. The IAC and State Parks have identified an unmet need for destination camping facilities at water access sites to meet a large growing demand among western Washington residents. Chief Joseph State Park, if developed as proposed in the Chief Joseph State Park Master Plan, would provide 240 individual camping units, a 30-acre group camping area, and numerous day use facilities. If developed to this level, the Park will accommodate 1,600 visitors per day.

While the District does not dispute that the need for this type of facility in central Washington can be demonstrated, we have identified several reasons that immediate District funding of the

The District approved a Land Use Policy in 1993 (Appendix G). The Policy identifies two goals that are pertinent to recreational development on the Wells Reservoir. First, it is a goal of the District to develop only those recreational facilities that will not interfere with the preservation of natural ecosystems. Second, it is a goal of the District to sustain the existing natural systems associated with the Wells Project and other District lands.

development of Chief Joseph State Park may not be the best means of meeting a great portion of a control with that demand:

- Given the success of the development of Wells Wildlife Area, Bridgeport Bar Unit, and WDFW's acknowledgment of the value and importance of the habitat that is being preserved and improved there, the District questions whether Bridgeport Bar is a suitable location for an intensively developed destination recreation area. In the 1995 SCORP, IAC acknowledges that protection of natural areas and wildlife habitat should be a statewide priority.
- The operations of the Chief Joseph Dam which cause changes in the flow and water level of the Wells Reservoir in the vicinity of the Bridgeport Bar, and the general shallowness of the Wells Reservoir in this area raise questions about the suitability of the Chief Joseph State Park as a water access destination recreation site.
- In spite of the fact that the existing camping opportunities available on Wells Reservoir are not built to the standards of State Park campgrounds, it is noteworthy that these existing campgrounds rarely are filled to capacity. If the Wells Reservoir provided a highly desirable water recreation environment, the District believes these existing campgrounds would receive more consistent heavy use.
- The 1995 SCORP identifies the need for camping opportunities in predominantly natural settings convenient to populated areas. Chief Joseph State Park is located in a semi-arid environment that would require extensive modification (irrigation, sod, non-native tree plantings) to create an environment that campers find appealing. Additionally, Chief Joseph State Park is located over 200 miles from the Seattle metropolitan area.
- In 1983 when an agreement between State Parks and the District was signed, the District contributed \$125,000 to State Parks. Since 1983 the District has made annual contributions of \$25,000 to State Parks to assist State Parks in the eventual development of Chief Joseph State Park (Appendix H). The agreement states that the District will give State Parks \$25,000 per year for the remaining term of the license for the development of Chief Joseph \$25,000 per year for the remaining term of the license for the development of Chief Joseph State Park. The District's intent in signing this agreement was to fulfill its obligation to State Parks for the term of the current FERC license, which expires in 2012.

The District's greatest concern is that the Chief Joseph State Park site is not highly suitable for the intensive development envisioned by State Parks and expressed in the *Chief Joseph State Park Master Plan*. Therefore, the District proposes to conduct, in consultation with State Parks, a region-wide site suitability study to identify opportunities to meet demand for destination camping at water access locations. The study will be designed to identify existing parks that might be renovated to help meet demand or currently undeveloped areas highly suited for such development. The study will concentrate on the Wells Reservoir, but may also include other locations in Douglas and Okanogan Counties and the mid-Columbia Basin.

In addition to this site suitability study, the District would also like to explore with State Parks the possibility of some low impact recreational development on the Chief Joseph State Park site. The District believes that facilities such as a small boat launch and a water access trail may be compatible with the preservation and enhancement of the wildlife values in the vicinity.

Parks and fund any capital improvements upon which the District and State Parks agree.

The District will continue annual funding contributions to State Parks in the amount of \$25,000 Parks.

These improvements are consistent with the District's objectives of focusing 1997 Update efforts on improvements relevant to issues of public access to project lands and waters, conforming with the District's Land Use Policy and commitment to natural resources, addressing issues important to state agencies, and conforming with past agreements between the District and state resource agencies.

Methow River Fishing Access Sites

The District proposes to include in the 1997 Update modest improvements to five existing fishing access sites on the lower Methow River which were obtained in fee title or easement as mitigation for the construction of the Wells Hydroelectric Project. While these sites lie outside the Wells Project boundary, the District believes improvements to these sites meet several District goals as well as helping to meet the need identified in the 1995 SCORP to protect natural areas while providing for low-impact public use, water access, and trail development. Improvements will include erosion remediations and bank stabilization, physical definition of use areas, improvements to existing restrooms, a survey to confirm ownership boundaries, and signage. Over the term of this Update (1998-2002), the District also proposes to review major maintenance needs at these sites with WDFW on an annual basis. The District will complete the agreed upon major maintenance items.

The District intends to work closely with WDFW in developing plans for these improvements to ensure that any improvements are consistent with the WDFW's Wild Salmonid Policy and Management Recommendations for Washington's Priority Habitats and Species.

These improvements are consistent with the District's objectives of focusing 1997 Update efforts on conforming with the District's commitment to natural resource conservation, addressing issues important to state agencies, and conforming with past agreements between the District and state resource agencies.

City of Pateros

The District proposes to include in the 1997 Update numerous improvements to Peninsula Park to protect existing park resources from further degradation and provide additional facilities: improvements to seating and play areas, and expansion of the swimming beach. The District also proposes to study the feasibility of installing a water pipeline to provide better water circulation in the swimming cove. At Memorial Park, the District proposes to seal and paint the existing restroom building. Over the term of this Update (1998-2002), the District also proposes to review major maintenance needs at Memorial Park, Peninsula Park, and the two boat launches

with officials from the City of Pateros on an annual basis. The District will complete the agreed upon major maintenance items.

These improvements are consistent with the District's objectives of focusing 1997 Update efforts on improvements relevant to issues of public access to project lands and waters, addressing issues important to local civic officials, and conforming with the FERC order approving the 1992 Update.

City of Brewster

The District proposes to include in the 1997 Update installation of an additional mooring dock, benches and picnic tables, and additional walkways at Columbia Cove Park and a viewing/fishing platform along the Brewster Waterfront Trail. Over the term of this Update (1998-2002), the District also proposes to review major maintenance needs at Columbia Cove Park and the Brewster Waterfront Trail with officials from the City of Brewster on an annual basis. The District will complete the agreed upon major maintenance items.

These improvements are consistent with the District's objectives of focusing 1997 Update efforts on improvements relevant to issues of public access to project lands and waters, addressing issues important to local civic officials, and conforming with the FERC order approving the 1992 Update.

The District is not proposing to construct additional ball fields or make improvements and repairs to existing community recreation facilities (football field, baseball dugouts, and swimming pool) as requested by City officials because these facilities are not directly related to issues of public access to project lands and waters.

City of Bridgeport

The District proposes to include in the 1997 Update numerous improvements to the water access and day-use facilities in Marina Park including bank stabilization, road and parking improvements, and improvements to pathways and the swimming beach. The District proposes further study of the constraints and opportunities for the siting and development of a waterfront trail in the City of Bridgeport. Over the term of this Update (1998-2002), the District also proposes to review major maintenance needs at Marina Park with officials from the City of Bridgeport on an annual basis. The District will complete the agreed upon major maintenance items.

These improvements are consistent with the District's objectives of focusing 1997 Update efforts on improvements relevant to issues of public access to project lands and waters, and conforming with the FERC order approving the 1992 Update.

Additional Proposals

The District, through its assessment of existing water access facilities and the public input process, has identified a need for a small boat access site on Bridgeport Bar. This will meet a need for fishing access to a portion of the reservoir that is currently accessible only from upstream at Marina Park in Bridgeport or downstream at Columbia Cove Park in Brewster or the Monse Bridge on the Okanogan River. These existing launches do not provide practical access for small boats to the Bridgeport Bar area due to the long water distance the boats must travel and the unpredictable river and weather conditions.

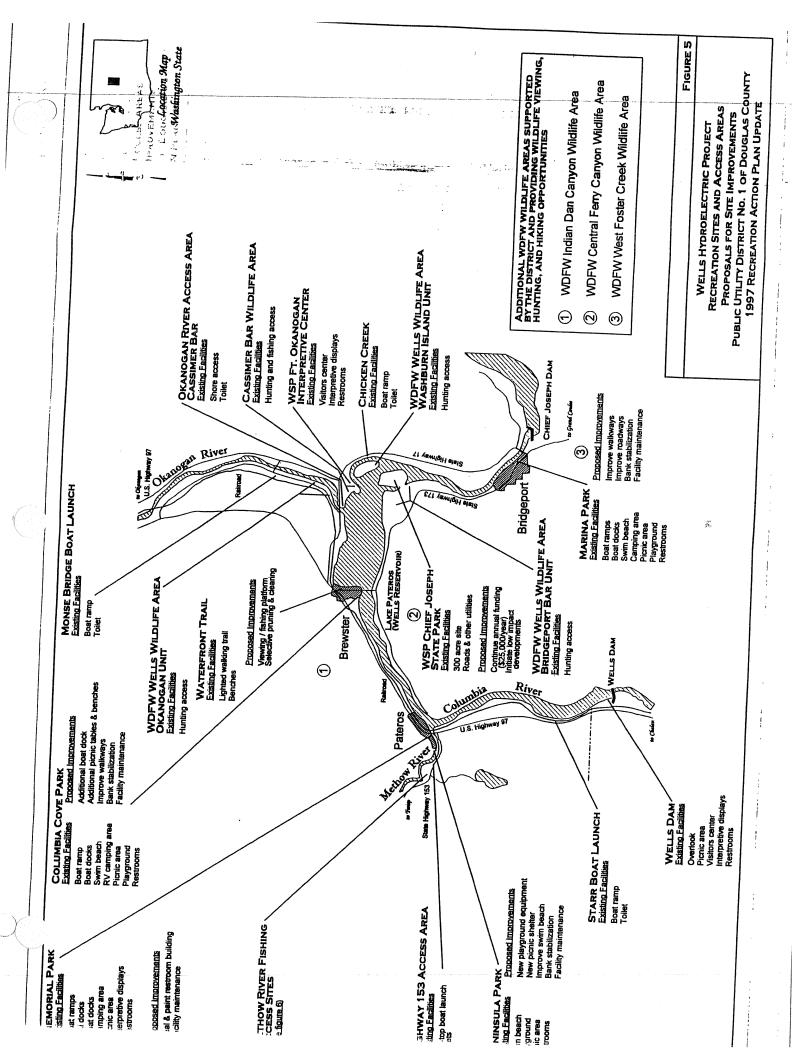
The District proposes to first examine the feasibility of constructing a small boat access at the Chief Joseph State Park site. If this location proves to be undesirable, then the District proposes to look elsewhere on Bridgeport Bar for a small boat access site.

Section 6 Action Plan 1998-200

Over the next five years, the District intends to concentrate on improvements to the water access parks in Pateros, Brewster, and Bridgeport; and the provision of enhanced fishing access on the Methow River. The District will conduct a site suitability study, in consultation with State Parks, to identify locations suitable for the development of destination water-based recreation and camping facilities.

Tables 3-8 detail the improvements proposed for the upcoming five-year period (1998-2002) and present preliminary cost estimates. These cost estimates are presented in 1997 dollars (unless noted otherwise) and are based on limited details and minimal knowledge of site-specific conditions. These estimates may fall within 25% of the actual cost of the proposed improvements. Overall preliminary estimated costs for the 1997 Update are presented in Table 9. Unless otherwise noted, these estimates do not include any permitting costs associated with construction.

Figure 5 identifies the location of the proposed improvements on the Wells Reservoir. Figure 6 identifies the location of the proposed improvements on the Methow River. Figures 7-10 present Site Plan Improvements for Peninsula Park, Columbia Cove Park, Brewster Waterfront Trail, and Marina Park.



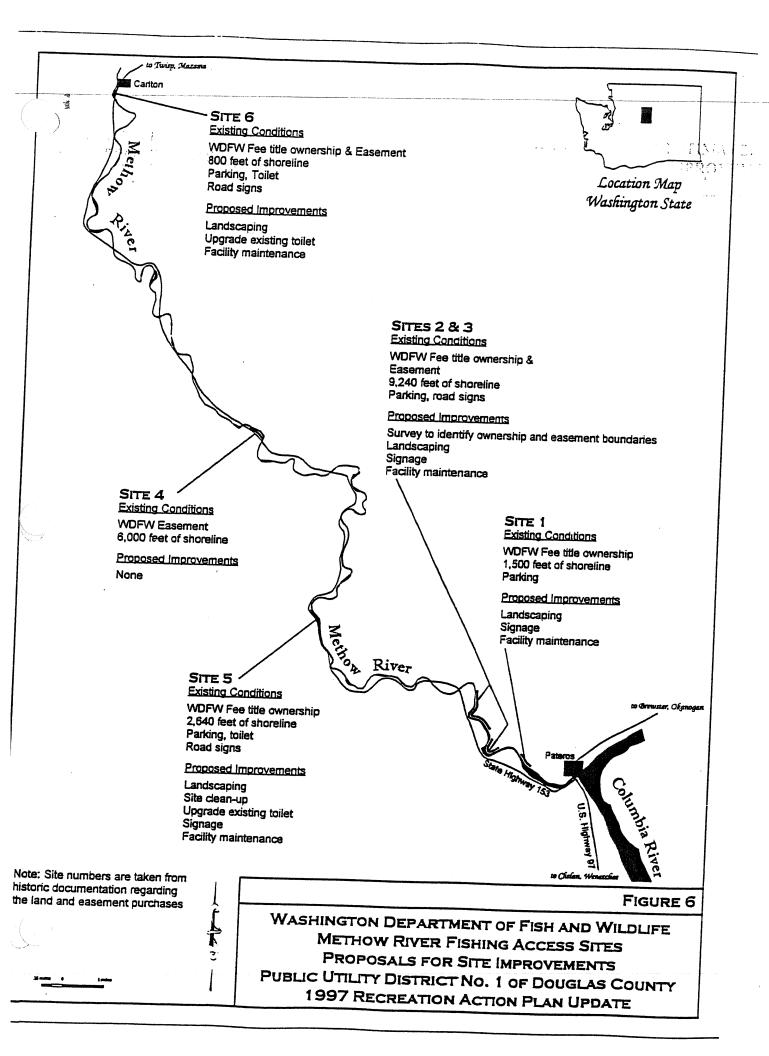


TABLE 3 PRELIMINARY BUDGET ESTIMATE: PENINSULA PARK SITE IMPROVEMENTS

IMPROVEMENTS	COST
	\$ 30,000
Picnic shelter	\$ 1,000
Remove existing play structures	\$ 15,400
Play structure and base	\$ 3,500
Construct 350 linear feet x 5 feet asphalt walk	\$ 1,000
Benches (2 @ \$500 each)	
Picnic tables (4 @ \$800)	
Beach expansion and improvements	\$ 1,100
Plantings/grass restoration	\$ 2,000
Contractor mobilization for construction (a) 15%	\$ 8,600
Contractor profit for construction (a) 10%	\$ 5,700
Erosion remediation along 800 linear feet of shoreline (1111s	\$160,000
estimate includes engineering design, survey, permitting,	
mobilization, and contractor profit. This estimate does not	
include the costs associated with revegeration.)	
Feasibility study of water flow pipe from Methow River to	\$ 5,600
swimming cove	
Annual major maintenance review and assistance	Not estimated
PENINSULA PARK TOTAL	\$237,100

TABLE 4
PRELIMINARY BUDGET ESTIMATE:
MEMORIAL PARK SITE IMPROVEMENTS

IMPROVEMENTS	COST		
	\$2,000		
Seal and paint existing bathroom	\$ 300		
Contractor mobilization for construction @ 15%	\$ 200		
Contractor profit for construction @ 10%	Not estimated		
Annual major maintenance review and assistance	\$2,500		
MEMORIAL PARK TOTAL			

TABLE 5 PRELIMINARY BUDGET ESTIMATE: COLUMBIA COVE PARK SITE IMPROVEMENTS

	これによって、 こうまません
IMPROVEMENTS	
Removable dock with permanent foundation anabore	COST
Construct 450 linear feet x 5 feet asphalt walk	\$ 10,500
Benches (10 @ \$500 each)	\$ 4,500
Pionio tables (2 O good)	\$ 5,000
Picnic tables (3 @ \$800)	\$ 2,400
Seeding/sod/tree planting	
Contractor mobilization for construction @ 15%	\$ 3,000
Contractor profit for construction @ 10%	\$ 3,800
Erosion remediation alarmat 2000 ii	\$ 2,500
Erosion remediation along 1,800 linear feet of shoreline (This	\$360,000
cstillate includes engineering design survey permitting	133,000
modification, and contractor profit. This estimate document	
metude the costs associated with revegetation)	
Annual major maintenance review and assistance	
COLUMBIA COVE PARK TOTAL	Not estimated
Unless otherwise noted, these estimates do not include any permitting	\$391,700
omess outer wise noted, these estimates do not include any paralities	

TABLE 6
PRELIMINARY BUDGET ESTIMATE:
BREWSTER WATERFRONT TRAIL SITE IMPROVEMENTS

IMPROVEMENTS	COST
Viewing/fishing platform	
Selective thinning and pruning of trees and undergrowth	\$20,000
Directional/interpretive signage	\$ 2,000
Contractor dell'interpretive signage	\$ 1,000
Contractor mobilization for construction @ 15%	\$ 3,500
Contractor profit for construction @ 10%	
Annual major maintenance review and assistance	\$ 2,300
BREWSTER WATERFRONT TRAIL TOTAL	Not estimated
DAY WELL WATERFRONT TRAIL TOTAL	\$28,800

TABLE 7 PRELIMINARY BUDGET ESTIMATE: MARINA PARK SITE IMPROVEMENTS

TOPPONEMENTS	COST
IMPROVEMENTS	\$ 16,000
800 feet of poured in-place concrete curbing along an existing	,
roodyyay/parking area	\$ 1,000
Remove existing 50 linear feet of asphalt walk	\$ 3,400
4.60 linear feet y 5 feet asphalt Walk	\$ 800
	\$ 400
10 cubic yards beach grade said, derivered and appears 2- or 3-foot diameter above-ground, metal fire ring with cooking	
grate	\$ 1,500
Sod/planting/seeding	\$ 1,000
Interpretive signage	\$ 10,000
Weterfront trail site suitability assessment	\$ 5,100
Contractor mobilization for construction (@ 1376	\$ 3,400
St for construction (d) 10%	\$320,000
- interpolation along 600 linear leet of shorome (452 6,611
	1
mobilization, and contractor profit. This estimate does not all	
1 1 etc aggociated with revegetation.)	Not estimated
Annual major maintenance review and assistance	\$362,600
MARINA PARK TOTAL Marina Park T	ts associated with construction.
there estimates do not include any permitting cos	W

TABLE 8 PRELIMINARY BUDGET ESTIMATE: METHOW RIVER FISHING ACCESS SITE IMPROVEMENTS

Site 1 Erosion remediation measures and pedestrian path definition Signage Sites 2 & 3 20 rough-cut boulders to delineate parking, delivered and placed Survey to determine ownership and easement boundaries Signage Site 4 No improvements proposed Site 5 Erosion remediation measures and pedestrian path definition along 5 existing pedestrian use areastimber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet Signage Site 6 Erosion remediation measures for parking areaanchor log and spread rock to stabilize path Accessible vault toilet Signage Site 6 Erosion remediation measures for parking areaanchor log and spread rock to stabilize path Accessible vault toilet Contractor mobilization for construction @ 20% \$ 8,400 contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance ETHOW RIVER FISHING ACCESS SITES TOTAL Unless otherwise noted, these estimates do not include any page included.	SITE		TIO VENIENTS
definition Signage Sites 2 & 3 20 rough-cut boulders to delineate parking, delivered and placed Survey to determine ownership and easement boundaries Signage Site 4 No improvements proposed Site 5 Erosion remediation measures and pedestrian path definition along 5 existing pedestrian use areastimber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet Signage Site 6 Erosion remediation measures for parking areatanchor log and spread rock to stabilize path Accessible vault toilet 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% Annual major maintenance review and assistance Not estimated		IMPROVEMENTS	COST
Sites 2 & 3 20 rough-cut boulders to delineate parking, delivered and placed Survey to determine ownership and easement boundaries Signage	Site	definition definition	
Sites 2 & 3 20 rough-cut boulders to delineate parking, delivered and placed Survey to determine ownership and easement boundaries Signage		Signage	
Survey to determine ownership and easement boundaries Signage \$500 Site 4 No improvements proposed \$500 Site 5 Erosion remediation measures and pedestrian path definition along 5 existing pedestrian use areastimber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet \$10,000 Signage \$500 Site 6 Erosion remediation measures for parking areaanchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% \$8,400 Contractor profit for construction @ 10% \$4,200 Annual major maintenance review and assistance Not estimated	Sites 2 & :		
Signage \$ 500 Site 4 No improvements proposed \$ 0 Site 5 Erosion remediation measures and pedestrian path definition along 5 existing pedestrian use areas timber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet \$10,000 Signage \$ 500 Site 6 Erosion remediation measures for parking area anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated			i \$ 2,000
Signage \$ 500 Site 4 No improvements proposed \$ 0 Site 5 Erosion remediation measures and pedestrian path definition along 5 existing pedestrian use areas timber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet \$10,000 Signage \$ 500 Site 6 Erosion remediation measures for parking area anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated		Survey to determine ownership and easement	- C 0 000
Site 4 No improvements proposed \$ 500 Site 5 Erosion remediation measures and pedestrian path definition along 5 existing pedestrian use areas - timber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet \$10,000 Signage \$ 500 Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated		boundaries	\$ 8,000
Site 5 Erosion remediation measures and pedestrian path definition along 5 existing pedestrian use areas - timber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet \$10,000 Signage \$500 Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated			\$ 500
Erosion remediation measures and pedestrian path definition along 5 existing pedestrian use areas - timber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Accessible vault toilet Accessible vault toilet Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Accessible vault toilet Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Accessible vault toilet Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 Signage Site 6 Erosion remediation measures for parking area - \$ 1,500 S		Proventia biological	
timber steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet \$10,000 Signage \$500 Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% \$8,400 Contractor profit for construction @ 10% \$4,200 Annual major maintenance review and assistance Not estimated	Site 5	Erosion remediation measures and nodesti	
Intitled steps, gravel, barrier plantings and plant restoration, barrier rocks, herbicide application (for poison ivy) Accessible vault toilet \$10,000 Signage \$500 Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated		definition along 5 existing nedestrian use and	\$ 6,000
Accessible vault toilet Signage Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% Annual major maintenance review and assistance Not estimated \$10,000 \$1,500 \$1,500 \$2,100 \$26 rough-cut boulders to direct vehicle access, \$2,100 \$3,400 \$4,200 Annual major maintenance review and assistance Not estimated		uniber steps, gravel, harrier plantings and along	•
Accessible vault toilet Signage Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet 26 rough-cut boulders to direct vehicle access, delivered and placed Contractor mobilization for construction @ 20% Contractor profit for construction @ 10% Annual major maintenance review and assistance ETHOW RIVER FISHING ACCESS SITES TOTAL \$10,000 \$ 1,500 \$ 1,500 \$ 2,100 \$ 2,100 \$ 8,400 Contractor profit for construction @ 10% Not estimated		restoration, barrier rocks, herbigide and plant	
Signage \$ 500 Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated		poison (vy)	
Signage \$ 500 Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Il sites Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated		Accessible vault toilet	010000
Site 6 Erosion remediation measures for parking area - anchor log and spread rock to stabilize path Accessible vault toilet \$10,000 26 rough-cut boulders to direct vehicle access, delivered and placed Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated			
Accessible vault toilet 26 rough-cut boulders to direct vehicle access, delivered and placed Contractor mobilization for construction @ 20% Contractor profit for construction @ 10% Annual major maintenance review and assistance ETHOW RIVER FISHING ACCESS SITES TOTAL	Site 6	Erosion remediation measures 6	
Accessible vault toilet 26 rough-cut boulders to direct vehicle access, delivered and placed S 2,100 Contractor mobilization for construction @ 20% Contractor profit for construction @ 10% Annual major maintenance review and assistance ETHOW RIVER FISHING ACCESS SITES TOTAL		anchor log and spread made in the same area -	\$ 1,500
26 rough-cut boulders to direct vehicle access, delivered and placed S 2,100 Il sites Contractor mobilization for construction @ 20% Contractor profit for construction @ 10% Annual major maintenance review and assistance ETHOW RIVER FISHING ACCESS SITES TOTAL		Accessible yearlest it	
delivered and placed Il sites Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated			\$10,000
Il sites Contractor mobilization for construction @ 20% \$ 8,400 Contractor profit for construction @ 10% \$ 4,200 Annual major maintenance review and assistance Not estimated	l	20 rough-cut boulders to direct vehicle access,	
Contractor profit for construction @ 20% \$ 8,400 Annual major maintenance review and assistance Not estimated	11 -:4	delivered and placed	2,100
Annual major maintenance review and assistance ETHOW RIVER FISHING ACCESS SITES TOTAL Not estimated		Contractor mobilization for construction @ 20%	\$ 8 400
ETHOW RIVER FISHING ACCESS SITES TOTAL		Contractor profit for construction @ 10%	
21110 W RIVER FISHING ACCESS SITES TOTAL	1	Annual major maintenance reviews	
	TITO W IV	TVER FISHING ACCESS SITES TOTAL	

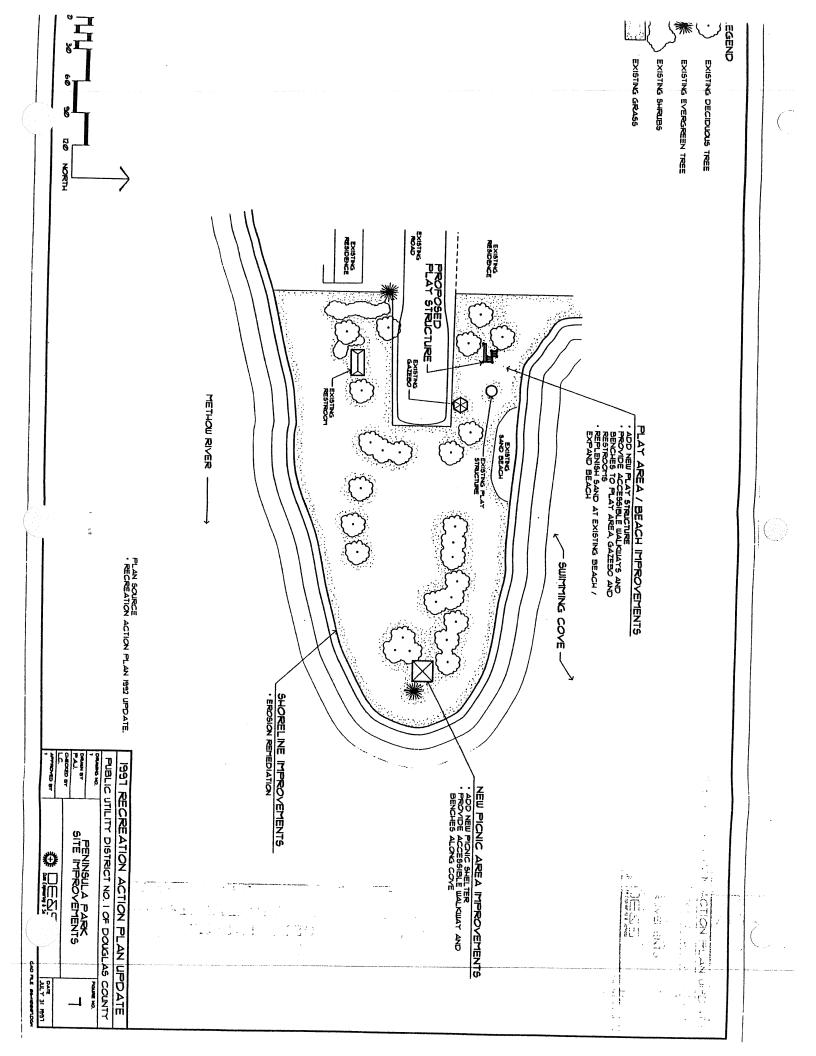
TABLE 9 OVERALL PRELIMINARY ESTIMATED BUDGET 1997 ACTION PLAN

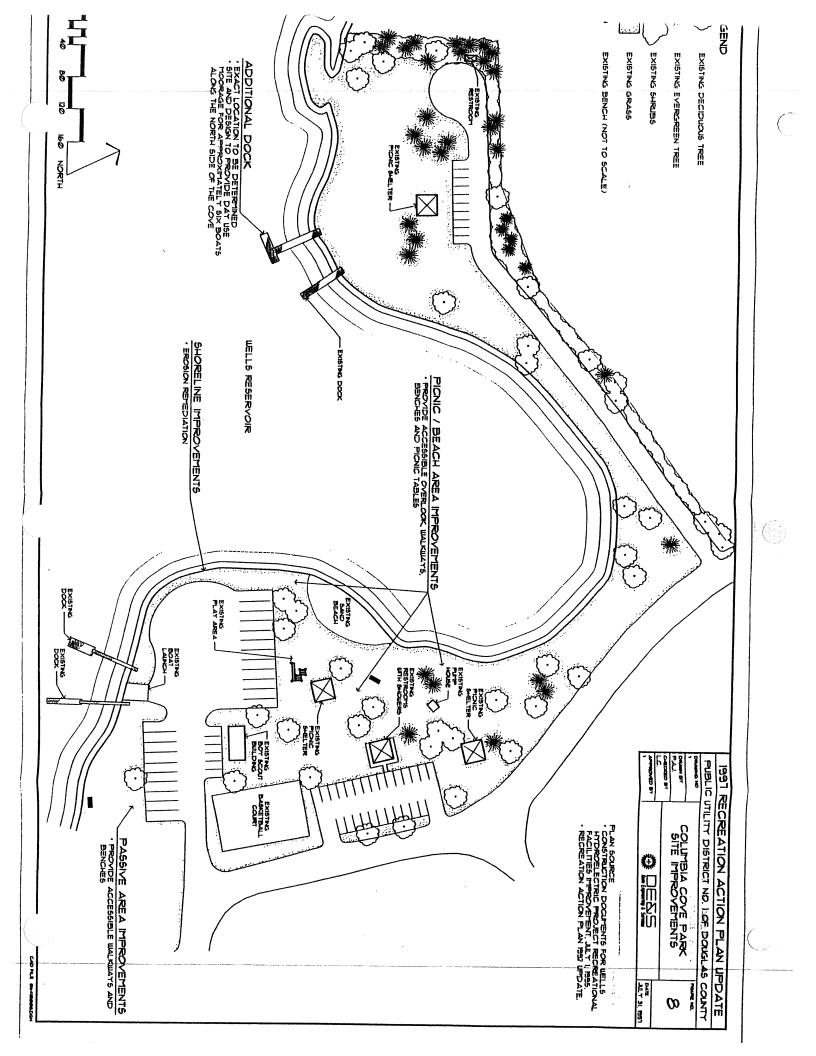
SITE
Exists
VOFV
900 feet

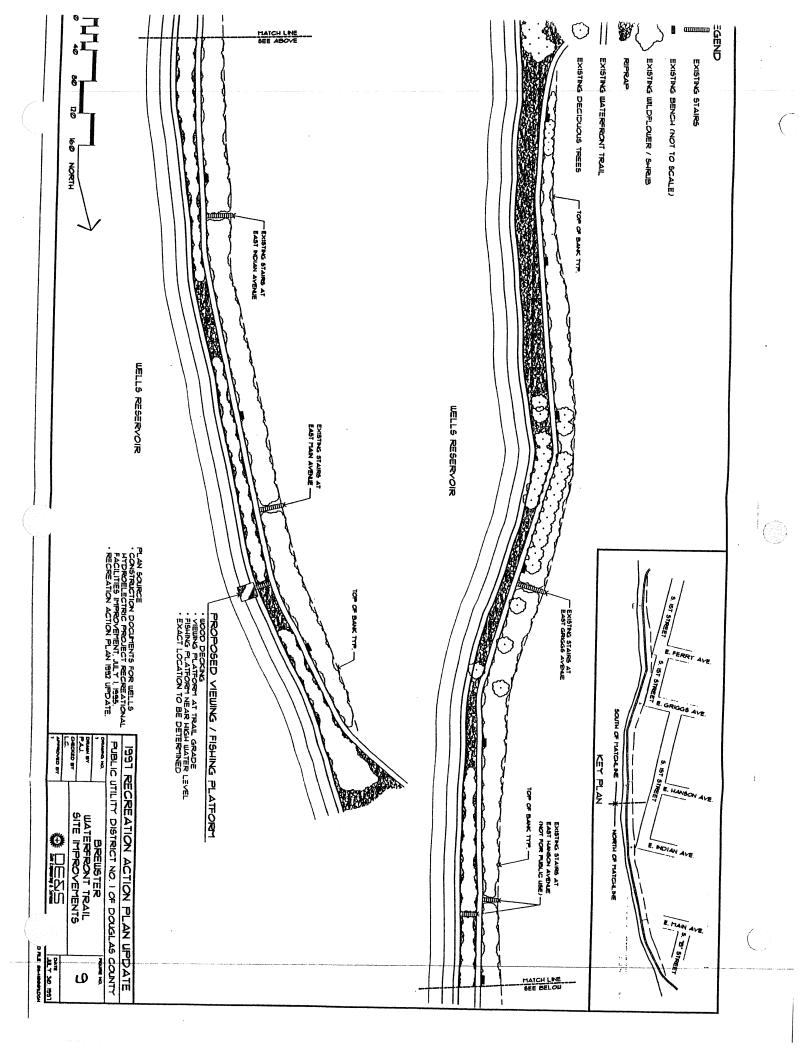
	IMPROVEMENTS	COST
SITE	IMPROVENIENTS	\$ 237,100
Peninsula Park	Improvements itemized in Table 3	\$ 2,500
Memorial Park	Improvements itemized in Table 4	\$ 391,700
Columbia Cove Park	Improvements itemized in Table 5	\$ 28,800
Brewster Waterfront Trail	Improvements itemized in Table 6	\$ 362,600
Marina Park	Improvements itemized in Table 7 Improvements itemized in Table 8	\$ 54,700
Methow River Fishing Access Sites	Chief Joseph	\$ 125,000
Chief Joseph State Park	State Park Fund (\$25,000/year) One-time funding of site suitability	\$ 60,000
	study Low impact improvements to Chief	Not estimated
1997 RECREATION AC	Joseph State Park	\$1,262,400
TOTAL (1998-2002)	stimates do not include any permitting costs asso	ociated with construction.

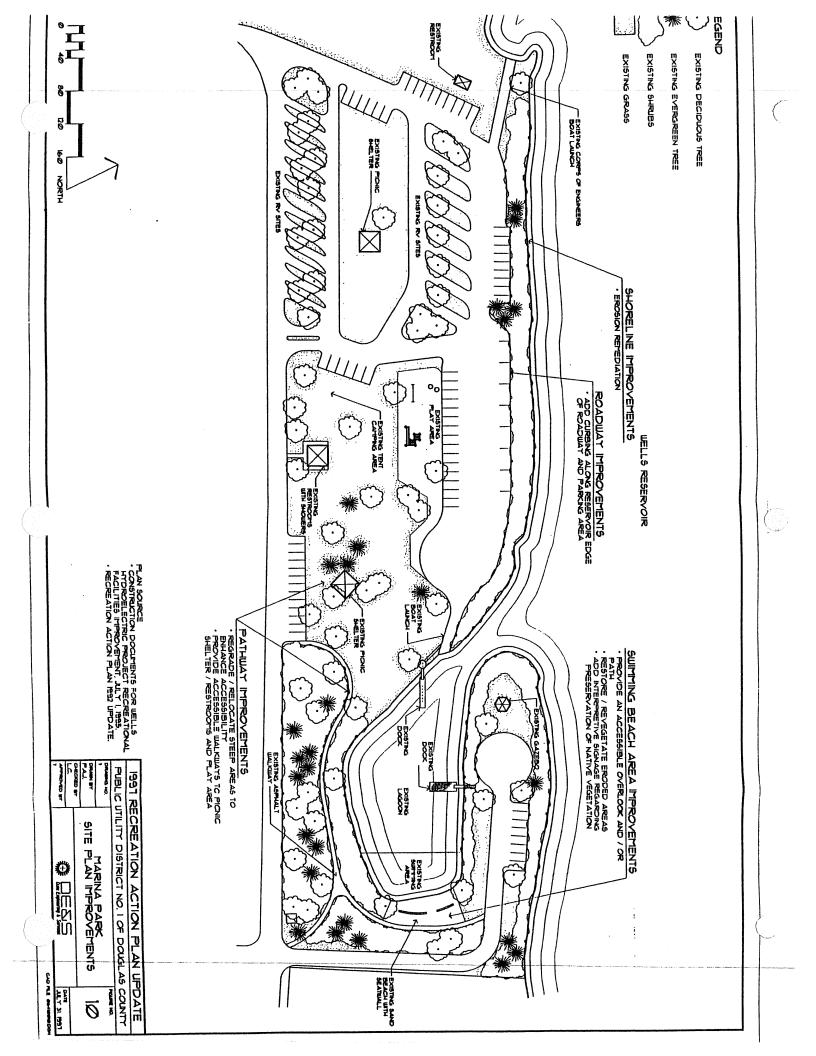
Unless otherwise noted, these estimates do not include any permitting costs associated with construction.

These estimates do not include annual major maintenance costs or the costs associated with any low impact developments at Chief Joseph State Park.









City of Brewster. (1996) Park and Recreation Comprehensive Plan.

Chapter 3: Parks, Recreation, and Open Space. Douglas County. (1995) Douglas County Comprehensive Plan, Capital Facilities Plan Element,

Washington State Department of Wildlife. Hallet, M. (1994) Wells Wildlife Mitigation Program Funding Status and Recommendations.

Policy Plan 1990-1995 (SCORP). Interagency Committee for Outdoor Recreation. (1990) Washington Outdoors: Assessment and

and Habitat: Assessment and Policy Plan 1995-2001 (SCORP). Interagency Committee for Outdoor Recreation. (1995) State of Washington Outdoor Recreation

PLAE, Inc. (1994) A Pocket Guide: Universal Access to Outdoor Recreation.

Public Utility District No. 1 of Douglas County. (1993) Land Use Policy.

---- (1982) Public Use Plan 1982.

---- (1987) Recreation Action Plan: Supplement to the 1982 Public Use Plan June, 1987.

---- (1992) Recreation Action Plan 1992 Update: Supplement to the 1982 Public Use Plan.

Washington Department of Fish and Wildlife. (1997) State of Washington Wild Salmonid Policy

Washington Department of Wildlife, Wildlife Management, Fish Management, and Habitat Drast Environmental Impact Statement Recommended Alternative Justissication Statement.

Management Divisions. (1991) Management Recommendations for Washington's Priority Habitats and Species.

Washington State Parks and Recreation Commission. (1988) Chief Joseph State Park Master .upjd

Concerning Chief Joseph State Park and the Wells Habitat Management Area. Public Utility District No. 1 of Douglas County. (1991) Memorandum of Understanding Washington State Parks and Recreation Commission, Washington Department of Wildlife, and

APPENDICES

VALUE OF INVITATION TO AGENCY MEETINGS APPENDIX A

Public Utility District

No.1 of Douglas County

1151 Valley Mail Parkway East Wenatchee, Washington 98802-4497 • 509/884-7191 • FAX 509/884-0553

March 14, 1997

Mr. L.D. Fairleigh Washington State Parks and Recreation Commission 7150 Cleanwater Lane, PO Box 42650 Olympia, WA 98504-2650

Dear Mr. Fairleigh:

The Public Utility District No. 1 of Douglas County (District) is beginning a six month effort to update our Recreation Action Plan for the Wells Hydroelectric Project. In 1982 when the original Recreation Action Plan was developed, the National Park Service (NPS) suggested that it would be appropriate to update the plan every five years to reflect changes in demand for recreation opportunities. The District conducted updates in 1987 and 1992, and is now ready to begin the 1997 update. As requested by the NPS in 1982, the District solicits and addresses agency input in preparing these updates. As with the previous updates, the 1997 Update will be submitted to the Federal Energy Regulatory Commission (FERC) for their review.

The threefold purpose of this update is to:

- assess the level of reservoir and recreation facility use in the Wells Project area (from the Wells Dam on the Columbia River upstream to Chief Joseph Dam, approximately 17 miles up the Okanogan River and approximately 1.5 miles up the Methow River);
- assess regional demand for water-based recreation opportunities and facilities, and determine whether any unmet needs exist; and
- balance demand for recreational access and facilities with natural resource needs in the Wells Project area.

You and other local, state, and federal agency representatives can provide several valuable pieces of information to this update process. This information includes:

- recreational use estimates for the Wells Project area and nearby recreation facilities;
- existing recreation projections, plans, and policy statements; and
- suggestions for access and facility improvement, or new facility development.

In the next couple of weeks. I will give you a call so that we can discuss these items and begin this Update effort. I look forward to talking with you soon.

Sincerely.

Gordon Brett Property Supervisor

bc:

Bob Clubb Ken Pflueger

Nancy Craig, ND&T

Public Utility District No.1 of Douglas County Wells Hydroelectric Project 1997 Recreation Plan Update

Agency Contact List, Revised 3/12/97

Mr. Harold Jarr Mayor City of Pateros P.O. Box 8 Pateros, WA 98846 (509) 923-2571

Ms. Bonnie House Mayor City of Brewster P.O. Box 340 Brewster, WA 98812 (509) 689-3464

Mr. Steve Jenkins Mayor City of Bridgeport P.O. Box 640 Bridgeport, WA 98813

Mr. Jim Barker Administrator Douglas County Transportation and Land Services 470 9th St. N.E. East Wenatchee, WA 98802 (509) 884-7173

Mr. Rusty Bonser Okanogan County Planning P.O. Box 1009 Okanogan, WA 98840 (509) 422-7160 Mr. L.D. Fairleigh
Assistant Director of Resources Devlopment
Washington State Parks and Recreation Commission
7150 Cleanwater Lane
P.O. Box 42650
Olympia, WA 98504-2650
(360) 902-8642

Ms. Tracy Lloyd
Regional Habitat Program Manager
Washington State Department of Fish and Wildlife
1550 Alder St.
Ephrata, WA 98823
(509) 754-6023

Mr. Rusty Gigstead
Transportation Planning
Washington Department of Transportation
P.O. Box 98
Wcnatchee, WA 98807
(509) 663-9631

Mr. Mike Palmer
Director of Parks and Recreation
Colville Confederated Tribes
P.O. Box 150
Nespelem, WA 99155
(509) 634-4711

Mr. Rory Westberg
Superintendent of Columbia Cascade System Support Office
National Park Service
909 1st Ave.
Seattle, WA 98104

APPENDIX B
AGENCY MEETING SUMMARIES



Public Utility District No. 1 of Douglas County
Wells Project (FERC No. 2149)
Recreation Plan Update
Meetings with City Mayors
Wednesday, April 2, 1997
Pateros, Brewster, and Bridgeport, Washington

prepared by Navey Craig

On Wednesday, April 2, 1997, Gordon Brett and Nancy Craig traveled to Pateros, Brewster, and Bridgeport to meet with the mayors and other officials in these three cities. At each meeting the discussion focused on obtaining information from the city officials regarding:

- recreational use estimates for the Wells Project Area and nearby facilities;
- existing recreation projections, plans, and policy statements;
- suggestions for access and facility improvement or new development; and
- population, park staff, and park budget.

This meeting report includes a summary of the discussions at each meeting, and an action item list developed based on the discussions.

Pateros

Attendees:

Harold Jahr, Mayor

Diane Wareham, Clerk-Treasurer Dale Parks, City Superintendent

- Recreational use estimates for the Wells Project Area and nearby facilities.
 The group did not have any specific numbers, but they did offer the following observations.
 - The boat launch is used from April-November, with steelhead anglers and other anglers using it in April-May and October-November. June-September it receives general use, and the parking lot sometimes "comes close" to filling up. The launch receives spillover from Lake Chelan.
 - Doaters use the winter launch after the ice builds up at the main launch. Parking for the winter launch is on the street in the downtown area. It does not get heavy use.
 - Use of the parks and the launch is heavier on the weekends in the summer. Local children use the parks during the week in the summer.
 - ♦ The private RV park adjacent to Memorial Park may close soon. In the past, it has attracted more of a construction or temporary worker clientele, than a recreation clientele.
 - Methow River rafters use Memorial Park as a staging area and group picnic area.

NDI

- Pateros has three big events planned for this summer:
 - 1. The GoldWingers Motorcycle group is scheduled for June.
 - 2. Apple Pie Jamboree (fund-raiser for the school) is scheduled for the third weekend in July.
 - 3. The hydroplane competition is scheduled for August.
- Other events this summer are the Squawfish Derby and monthly Flea Market (first weekend of the month, May-September).

These events will draw crowds to Memorial Park. Diane will send the exact dates of these events to Gordon.

- Existing recreation projections, plans, and policy statements.
 Pateros does not have any specific plans or policies.
- Suggestions for access and facility improvement or new development.
 - Sealing and painting restroom building. (Dale will send a cost estimate to Gordon.) This was Pateros' priority suggestion.
 - ♦ Gordon introduced the idea of a maintenance and operations budget or fund. Harold, Diane, and Dale all expressed agreement with this idea.
 - ♦ Solution to the muskrat burrowing problem in Peninsula Park.
 - ♦ Safe surface (underlayment) for the playground equipment in Peninsula Park.
 - Additional picnic shelter in Peninsula Park (near the point of the Peninsula.
 - Expansion of the swimming beach at Peninsula Park (this would help with the muskrat problem, too).
 - ♦ Gordon asked that Harold, Diane, and Dale solicit information at the next Council meeting as to what ideas other council members have.
- Population, park staff, and park budget.
 - ↑ The population of Pateros is 585 people. The city encompasses 239 acres.
 There are 4 acres of park.
 - ♦ The city employs two full-time maintenance people in the winter, and three in the summer. They are responsible for the parks, as well as street cleaning, snow removal, etc.
 - ♦ In addition to Memorial Park and Peninsula Park, the city also maintains the greenways along the highway through the city.
 - The bathroom at Memorial Park stays open all year approx. \$200 per month for utilities in the winter.
 - ♦ There is no one big contributor to the tax base a combination of industrial, commercial, and residential.
 - ♦ Gordon requested a copy of the city budget. (Dale and Diane said they would get that to him.)

Brewster

Attendees:

Bonnie House, Mayor

Rich Burgett, City Council Member

Mike Sheyner, City Superintendent of Public Works/Building Official

(J.J.

Recreational use estimates for the Wells Project Area and nearby facilities.

- ♦ The Columbia Cove Park is busy with skiers and pleasure boaters every sunny weekend in the summer.
- The boat launch parking does not fill up, but the boats get congested around the Cove because there are not enough mooring docks. The city put a second one in recently, but it is still not enough. There are often 30-40 boats in the Cove area.
- ♦ Columbia Cove Park is also busy during Bonanza Days.
- The city operates the 21-site RV park at Columbia Cove Park. (Bonnie said she could provide use numbers based on registrations or fee receipts to Nancy.)
- Existing recreation projections, plans, and policy statements.
 The city of Brewster has a Park and Recreation Comprehensive Plan which they updated in 1996. (Mike gave Nancy a copy.) The plan was initially developed 5-10 years ago as the city was gearing up to apply for some grants.
- Suggestions for access and facility improvement or new development.
 - Construction of additional ballfields t-ball, softball, baseball, soccer, football. The fields are heavily used by recreational leagues and the schools, and scheduling is always tight. The fields are used April-November and there is no time to do big maintenance jobs on them. (Gordon and Nancy explained that the focus of the Recreation Plan Update will be on "public access to project lands and waters". Nancy said the District also has an interest in maintaining a good community/neighborly relationship with Brewster, but that funding for community facilities such as ballparks would be outside the scope of this Recreation Plan Update.) This was Brewster's priority suggestion.
 - Replacement of light poles at the football field. The District relocated these poles to their present location when the dam was constructed. The water table is very high and the poles are sitting in 10 feet of water.
 - Repair of the swimming pool liner and pressure valves. The pool will be closed this summer and Mike said this will lead more children to swim in the river where there are no lifeguards (Bonnie will send Gordon a letter requesting the District's help with this problem.)
 - ♦ Ballfield dugouts often fill up with about 6 inches of water since the 1982 pool raise.
 - Additional mooring docks at Columbia Cove Park.
 - Fishing piers along the Waterfront Trail.

NDA

- Gordon said that George Wilson had talked with him last summer about preserving the rose and other flower gardens Wilson has developed and tended along the Waterfront Trail area. Bonnie said it sounded like an idea worth pursuing further with Wilson.
 - ♦ Gordon introduced the idea of a maintenance and operations budget or fund. Bonnie, Mike, and Rich all expressed agreement with this idea.
- Population, park staff, and park budget.
 - ♦ The last census population of Brewster was 2.023. The estimated population is 2.500.
 - Mike said Columbia Cove Park is the biggest park facility in Brewster. He estimated that one quarter to one half of the park users are taxpayers in Brewster.
 - The Brewster area has a Parks and Recreation District (with boundaries the same as the School District).
 - Drewster employs one full-time park manager, and 3-4 full-time laborers in the summer. Last year some of this cost was covered by a state/federal job training program and the Colville Tribe. The RV Park is staffed by a host.
 - ♦ Gordon requested a copy of the city budget. (Bonnie said they would get that to him.)

Bridgeport

Attendees: Steve Jenkins, Mayor

- Recreational use estimates for the Wells Project Area and nearby facilities.
 - Dob Gordon, campground host is very knowledgeable about Marina Park use.
 - The RV park does fill up. (Nancy will write to Steve at P.O. Box 640, Bridgeport, WA 98813 to request information.) Horseshoes is very popular with the campers.
 - Family activities (reunions, receptions, etc.) are booked a good percentage of the time in the summer.
 - ♦ Typical uses of Marina Park are water skiing and angling (walleye and steelhead).
- Existing recreation projections, plans, and policy statements.
 Bridgeport has a Comprehensive Plan with a recreation section. (Nancy will write to Steve at P.O. Box 640, Bridgeport, WA 98813 to request a copy.)

GORTHRUZ BYGINEEPIN

- Suggestions for access and facility improvement or new development.
 - Riverside trail along the abandoned highway right-of-way from the city of Bridgeport down the river to Bridgeport Bar. Bridgeport has been pursuing aquatic enhancement land grants through DOE. Steve said WDFW is supportive. DOT recently asked Bridgeport to delay their request for two years. Steve is unsure why. This is Bridgeport's priority issue.
 - Dank stabilization in the swimming area at Marina Park. Campground host sees this as a real need.
 - Sank stabilization from the marina cove down to the Corps boat ramp.
 - Protection jetty for Corps boat ramp. This is a safety issue because the flows in this area can be very strong.
 - Ourbing, shrubs, and other little things in Marina Park.
 - ♦ Gordon introduced the idea of a maintenance and operations budget or fund. Steve expressed agreement with this idea.
- Population, park staff, and park budget.
 - ♦ The population of Bridgeport is 2,200.
 - Marina Park pays for itself with the camping income. Bridgeport employs a full-time parks person, and 2 seasonal laborers. They will go through a state/federal job training program to fund this year's seasonal positions.

ACTION ITEMS:

Gordon Brett

Call Larry Fairleigh at Washington State Parks to determine who he has designated to work on this recreation action plan update.

Nancy Craig

Talk with Gordon about safety signs at Columbia Cove Park.

Mail list to Steve Jenkins requesting information.

cc: G. Brett N. Craig file

MAYORS.DOC



MEETING SUMMARY AND FOLLOW-UP

DATE:

April 30, 1997

LOCATION:

City Hall, Pateros, Washington and lower Methow River

ATTENDEES:

Gordon Brett (Public Utility District No. 1 of Douglas County - District)

Jim McGee (District)

Ted Thompson (District)

Dick Weinstein (District)

Gordon Levoy (Washington Department of Fish & Wildlife - WDFW)

Tracy Lloyd (WDFW)

Kerry Taylor (WDFW)

Nancy Craig (Northrop, Devine & Tarbell - ND&T)

PURPOSE:

Consider Improvements to WDFW Fishing Access Sites on the

Methow River

CLIENT:

Public Utility District No. 1 of Douglas County

PROJECT NAME: Recreation Plan Update

PROJECT No.:

064100.03

This memo was prepared by Nancy Craig to make note of the decisions made during the meeting and the action items that arose from the meeting. This memo also includes a presentation and analysis of the site rating data collected during the meeting.

The group met for approximately one hour at the Pateros City Hall to discuss the goals of the meeting and some background information. The group (with the exception of Gordon Brett) then spent several hours touring the fishing access sites on the lower Methow River. An agenda for the meeting and a site location map for the fishing access sites are attached.

The purpose of the meeting was to determine WDFW's interest in improving existing public fishing access sites on the Methow River. The sites under consideration are six areas where fee title or easements were deeded to WDFW as part of the mitigation and enhancement measures associated with the construction of the Wells Hydroelectric Project.

The goals of the meeting were to:

- Determine WDFW level of interest in developing or further developing the Methow River sites.
- Determine WDFW's current management policy, goals for the Methow River, and standards for pedestrian access.
- Determine what issues of use levels, vandalism, and maintenance WDFW is experiencing at existing sites.
- Assess the Methow River sites' potential for providing access to fishable reaches of the river.
- Prioritize sites and development options.

Tracy Lloyd asked what the District's goals were in proposing the development of these fishing access sites. Gordon Brett and Jim McGee said the District has a commitment to the protection and enhancement of wildlife at the Wells Hydroelectric Project, and improvements to these fishing access sites seemed like an appropriate complementary recreation development given the District's interest in wildlife. The District envisions a low-profile development with a wildlife resource focus.

Lloyd and Gordon Levoy said WDFW has a policy of providing public recreational fishing opportunities for non-listed fish species and hatchery-raised fish. WDFW also has a policy to protect wild salmon runs and listed fish species, so this must be taken into consideration when planning any improvements.

WDFW recently issued a new wild salmonid policy and plan - any development must be consistent with this (Lloyd will send a copy to Nancy Craig). Specific issues in the Methow River will include protecting wild steelhead runs (estimated to be 10-15% of the fish in the river) and bull trout. The Methow River steelhead are being considered for federal listing and the bull trout has been provisionally listed.

Lloyd also mentioned habitat for other species (such as rare plants, gray squirrels or songbirds). She said she could do a search for any available information on priority species and habitat if she had the locations of the sites (township and range).

Levoy, Lloyd, and Kerry Taylor said WDFW faces some problems with vandalism (stolen signs, spray-painted outhouses) at its existing Methow River sites, but they have greater problems with vandalism in other parts of the region. WDFW also has some

problems with homesteaders at WDFW access sites, although this too is less of a problem in the Methow Valley than in other areas.

Lloyd recommended that a cultural resources information search be conducted early to identify any potential conflicts and plan mitigation approaches. She said the Methow Valley definitely has potential for cultural sites.

During the tour of the sites, group members were asked to complete a site rating sheet. Scores and comments have been tallied, and one summary sheet for each site is attached.

Several additional comments and questions about particular sites are listed here:

Sites 2 and 3

- These two sites abut one another and are accessed from a single parking area.
- These sites provide access to almost 2 miles of shoreline with some very fishable habitat.
- An effort should be made at Site 3 to secure a new pedestrian easement that goes directly from the fee title parking area down to the river. The existing easement is along a 500 yard (approximately) driveway that passes directly in front of a private residence.
- A survey may be needed at Site 3 to locate the fee title parking area and identify adjoining ownership to the fee title parking area (to possibly pursue an easement that will provide more direct pedestrian access to the river).

Site 4

Access to the easement at Site 4 is completely blocked by private property, with the exception of the highway bridge right-of-way. Access from the bridge would be extremely hazardous and difficult, and is not recommended. The private property is currently for sale.

Site 5

- This site is currently maintained by WDFW sign, toilet, and weed control.
- Few improvements are needed perhaps some erosion control, and bank stabilization where informal pedestrian access is established.
- What is the ownership of the abandoned pump and pipe at Site 5? Can it be removed?

Site 6

- This site is maintained by WDFW sign, toilet.
- The site receives heavy general recreation use in the summer there is a small, sandy beach and a quiet pool in the river.
- Landscaping could help prevent erosion and establish formal use areas and patterns.
- A survey may be needed to mark the fee title boundary against encroachment and homesteading.

An overall ranking has been assigned to each site based on:

- the site rating sheet results;
- current recreational development and use patterns; and
- impacts of current use or over-use.

SITE	SITE	
RANKING	NUMBER	DISCUSSION
1	6	Site 6 is ranked first due to its high rating and the negative impacts of current, unmanaged use patterns on soils and vegetation.
2	2 and 3	Sites 2 and 3 provide access to almost 2 miles of shoreline with some very good fishing spots.
4	1	Site 1 provides good access to fishable shoreline.
5	5	Site 5 is currently managed by WDFW and provides good access to fishable shoreline.
6	†	Site 4 is not recommended for development due to access difficulties.

The top 5 ranked sites have good-to-excellent potential for further consideration. Site 4 (ranked 6th, or last) has very limited potential due to a lack of parking and the absence of any pedestrian access from the Highway right-of-way to the shoreline.

ACTION ITEMS:

Nancy Craig

Send legal descriptions of proposed development locations to Tracy Lloyd for her use in searching for priority species and habitat information.

Talk with Gordon Brett about a cultural resources data search.

Lisa Cowan

Research drought tolerant, barrier plantings suitable to the lower Methow River valley.

Gordon Brett

Discuss site surveys with Bob Clubb.

Attachments

cc:

G. Brett file 2.6

N. Craig

L. Cowan

G. Carrington

MEETING AGENDA

Public Utility District No. 1 of Douglas County Washington Department of Fish and Wildlife Methow River Fishing Access Sites Wednesday, April 30, 1997 Pateros, Washington

- Introductions
- Purpose and goals of meeting
- Discuss WDFW's interest in this proposal
- Discuss WDFW's current management policy, goals for the Methow River, and standards for pedestrian access
- Discuss characteristics of angling habitat
- Discuss use levels, vandalism, and maintenance at existing WDFW sites
- Review maps and photographs
- Discuss District's informal proposals
 - Directional signing to designate public access areas and adjacent private lands
 - Parking, pathways, toilets, landscaping, erosion control and prevention
 - Site clean-up (e.g. abandoned pump station at Methow River Site 5)
- Site tour discussion of site suitability, prioritize development options

	7. 19 20 21	22 23	24 = 19 25	11-1
EVERTION "	30 29 24		30 29	
2. // 35 35	15 1: 12 33	. 2- 19 3	31 32	FORICT
5 4 3 2	g 2		¢ : =	
10 10	12 7 3 9		7 6	
4	18 19 19	15 14 13	17.	IG 19 d
2 2 2 2	25 20 20	- 23 24	9 23	2 2 2
13	20 20 23	27 ts 25	29 29	27
	32 32	35 35	3: 32	34
• 10 11	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	, 2	- 5	
1 0 1 1 0 C 1 1 1		.4 .1 .3	7 9	
2 2 2	55	<u> </u>	,	
23 78 27 76 23		3_(1)		
33 34 35 36	34 42 2	35	12 23	25
NATIONAL 	• ,	2 0	5 4	3 &
	• •	S		
2		2/3	- C	15 14
FOREST			70	= =
			20 24	27 24
RZ2E	R23E		_ R2	43

SITE RATING SHEET

SITE NUMBER	
-------------	--

Please record the site number above and rate each site that we visit on the following scales. Use a separate sheet for each site.

3 - F				
# responding		Very Undesirable		Very Desirable
3	Fishability	1 2	3(X)	4 5
3	Boatability	1 🕱 2	3	4 5
G.,		Poor		Excellent
2	Catchable Fish Habitat	1 2	3	4 5
4	Parking	1 2	3	4 5
	Pedestrian Access	1 2	3 (X) 4 - 5
		Hazardous		Safe
4	Traffic Ingress/Egress	1 2	3	4(X) 5
		Strong Sense of Trespass		Open/Public Feeling
4	Feeling of Trespass	1 2	3	4 🗓 5

COMMENTS:

Road in is washboarded

Ecosion occurring at informal pulcetrian access site

Parking for 6-8 cars

Nearby pump is a potential safety concern (electricity)

Sign recently disappeared

SITE RATING SHEET

SITE NUMBER 2-3

Please record the site number above and rate each site that we visit on the following scales. Use a separate sheet for each site.

# responding)	Very Undesirable				Very Desirable
2	Fishability	1	2	3	4	⊗ 5
2	Boatability	1 (2	9 2	3	4	5
		Poor				Excellent
Z	Catchable Fish Habitat	1	2	3	4 (S 5
4	Parking	. 1	2	X 3	<u>.</u>	5
4	Pedestrian Access	1	2 (X	3	4	5
/1		Hazardous				Safe
4	Traffic Ingress/Egress	1	2	3 🕸	4	5
		Strong Sens of Trespass				pen/Public Feeling
4	Feeling of Trespass	1	2(🗴	3	4	5

COMMENTS:

Needs a more formal parking area musa.

Needs a more direct path to the river. Current access is a long walk down a private Once on the river, the feeling of tresposs is minimal.

Good potential for grey squirrel habitat

Good potential for bild bird watching

Detice for 7-8----

SITE RATING SHEET

SITE NUMBER	4
SITE MOMPEY	

Please record the site number above and rate each site that we visit on the following scales. Use a separate sheet for each site.

# responding		Very Undesirable	;					Very Desirable
2	Fishability	1	2		3		4	⊗ 5
2	Boatability	1	2		3	\otimes	4	5
		Poor						Excellent
(Catchable Fish Habitat	1	2		3		4	(3)
3	Parking	1	2		3		4	5
3	Pedestrian Access	1	2	\otimes	3		4	5
		Hazardous						Safe
3	Traffic Ingress/Egress	(1)	2		3		4	5
	Strong Sen of Trespas						Open/Public Feeling	
3	Feeling of Trespass		2		3		4	5

COMMENTS:

Poor site. Easement does not include any parking area or corridor from the highway to the riverside easement. The easement lands have good habitat For grey squirrels.

SITE RATING SHEET

SITE NUMBER	5
-------------	---

Please record the site number above and rate each site that we visit on the following scales. Use a separate sheet for each site.

#responding		Very Undesir		Very Desirable	
2	Fishability	I	2	3	4 🚫 5
2	Boatability	1	2	3	4 (5)
		Poor			Excellent
2	Catchable Fish Habitat	1	2	3	4 5
4	Parking	I	2	3	4 ×5
	Pedestrian Access	1	2	3	4 🕱 5
		Hazardous	5		Safe
4	Traffic Ingress/Egress	1	2	3	4 🛇 5
		Strong Sen of Trespas		Open/Public Feeling	
4	Feeling of Trespass	1	2	3	4 X 5

COMMENTS.

This site is currently maintained by WDFW - Sign, toilet, weed control Parking for Bernello cars.

Some crosion occurring at informal pedestrian access sites Good potential for grey squirrel habitat and eagle perches.

SITE RATING SHEET

Please record the site number above and rate each site that we visit on the following scales. Use a separate sheet for each site.

respondina		Very Undesirab	le	Very Desirable		
3	Fishability	I	2	3	4 5	
3	Boarability	1	2	3	4 X 5	
		Poor			Excellent	
2.	Catchable Fish Habitat	. 1	2	3	4 🚫 5	
4	Parking	1	2	3	4⊗ 5	
4	Pedestrian Access	1	2	3	4 🛇 5	
4	Traffic Ingress/Egress	Hazardou	s 2	3	Safe 4 5	
		Strong Sense of Trespass			Open/Public Feeling	
4	Feeling of Trespass	1	2	3	4 🚫 5	

COMMENTS:

This site is currently maintained by WDFW- sign, toilete.

Parking for approximately 20 cars. This site is heavily used for fishing, boating, swimming, and general day use.

Compaction in parking area is cousing run-off terosion.

Uses of the site should be formalized thirected to specific areas.

Formal boot launch on the cobble beach.

Entry road is currently being



22121' 17th Avenue, SE Suite 225 Bothell, WA 98021

PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY WASHINGTON STATE PARKS AND RECREATION COMMISSION MEETING SUMMARY AND FOLLOW-UP

DATE:

May 9, 1997

LOCATION:

Douglas County PUD Office, Bridgeport, Washington

ATTENDEES:

Gordon Brett (Public Utility District No. 1 of Douglas County - District)

Chris Curtis (District)

Jim McGee (District)

Ken Pflueger (District)

Bill Fraser (Eastern Washington Parks Planner, Washington State Parks and

Recreation Commission - WSPRC)

Jim Harris (Assistant Region Manager, WSPRC)

Bill Koss (Assistant Manager Environmental Programs, WSPRC)

Mike Nickerson (Area Manager, WSPRC)

Mark Schulz (Eastern Washington Environmental Specialist, WSPRC)

Nancy Craig (Duke Engineering & Services - DE&S)

PURPOSE:

Discuss WSPRC Input to the Recreation Plan Update

CLIENT:

Public Utility District No. 1 of Douglas County

PROJECT NAME: Recreation Plan Update

PROJECT No.:

064100.03

Nanay Crang

This memo was prepared by Nancy Craig to make note of the discussions that took place and the action items that arose from the meeting.

Ken Pflueger briefly summarized the Public Utility District No. 1 of Douglas County's (District) Recreation Action Plan Update process. He explained that, under the terms of the Wells Project FERC license, the District has been updating its Recreation Action Plan every five years since 1982. He said an update is due to FERC in 1997, and the District is gathering the information necessary to complete the update.

During the two-hour meeting, the discussion focused on a letter the District sent to Washington Parks & Recreation Commission (WSPRC) on March 14, 1997 (attached). In the letter, the District requested three pieces of information from WSPRC to assist the District in the Recreation Action Plan update:

- recreational use estimates for the Wells Project and nearby recreation facilities;
- existing recreation projections, plans, and policy statements; and
- suggestions for access and facility improvement, or new facility development.

Recreational Use Estimates

Bill Koss asked if the District would provide capital financing for development of Chief Joseph State Park (on Wells Reservoir) if WSPRC could demonstrate unmet demand for camping facilities in the area.

Ken Pflueger and Nancy Craig said the ratio of demand to supply at State Park campgrounds in the vicinity of Wells Reservoir was one piece of information that would be considered in evaluating the District's Recreation Action Plan update. Other pieces of information would include site suitability, other resource needs, and safety.

Gordon Brett said the District has a stated commitment to protect wildlife resources and wildlife values at the Wells Project, and that any recreation development would need to be compatible with these wildlife commitments.

Jim Harris distributed a handout presenting 1996 campground occupancy levels at five State Park Campgrounds in the vicinity of the Wells Project (attached). The data show that all five parks fill to 92-100 percent capacity on weekends during the summer season.

Harris and Koss said that visitors to these parks are activity-oriented, and their focus is on the resources and amenities the parks provide. The typical State Park visitor in the vicinity of the Wells Project is from western Washington and the purpose of the visit is to enjoy sunshine and water recreation activities.

Koss said the demand for camping and water recreation is definitely there.

Craig asked if WSPRC had any recent visitor survey data from any of these parks in the vicinity of the Wells Project. Koss said he thought there might be some data from a 1995 survey at Steamboat Rock State Park. Craig asked for a copy of that information and Koss said he would send it to her.

Existing Projections, Plans, and Policies

Koss said WSPRC has a strategic plan for park development throughout the state. He said he would send a copy to Craig.

Harris said WSPRC developed a Master Plan for Chief Joseph State Park on Wells Reservoir in 1988. The Maser Plan calls for a phased development of day use, boating, camping, and group camping facilities.

[Note: The District signed an agreement with WSPRC in 1983 to provide annual funding to assist the WSPRC with the costs of park planning and development.]

The first phase of the development was completed in the late 1980s - road construction, erosion control, utilities construction, irrigation, and tree planting.

The second phase of the development calls for the construction of a day use area (beach, restrooms, parking), 60 standard camping units. ranger residence, and numerous infrastructure facilities. Harris and Koss said WSPRC is interested in moving forward with this phase of the development.

Brett asked what the estimated number of visitors to the Park would be if it is developed as proposed in the Master Plan. Harris said an estimated 1,500 - 2,000 people would be at the Park on a busy summer day.

Brett, Pflueger, and Jim McGee said they had three concerns with this sort of intense development:

- conflicts with wildlife and aquatic resource needs;
- boater safety; and
- suitability of the site for intense recreational use.

McGee and Pflueger said the backside of the island (proposed for day use and group camping development) currently provides good aquatic weed habitat for bass.

Pflueger said the upper end of the reservoir is shallow - this provides good waterfowl habitat and poses boater safety problems. McGee said boaters currently do not use the upper end of the reservoir due to shallow water and strong, varying flows from the upstream dam (Corps of Engineers' Chief Joseph Dam).

Koss said jetskis can operate in shallow water, so jetski use may be appropriate to the upper end of the Wells Reservoir.

Harris asked what typical pool levels were in the summer recreation season. McGee and Pflueger had some general information, but no specific data. Typically, the pool level is 780-781 feet above mean sea level. Under the current license, the District can drop the level to 771 feet, although this is seldom done. With the discharge from Chief Joseph, the water level can rise to 783 feet in the upper end of the reservoir.

Harris said WSPRC has several boat launches on fast moving waters, and that safety signing and boater education can alleviate safety problems. Harris said that every park

development faces some problems that must be overcome. He said the identification of a few problems is not an excuse to do nothing.

Pflueger said "doing nothing" in this case is not really doing nothing because the District has actively managed the reservoir for wildlife habitat. Harris said these wildlife management issues are different and separate from safety issues.

Brett said the dense recreational development proposed in the Master Plan does not mesh very well with the District's wildlife resource commitments.

Mark Schulz said many of these issues were discussed in the EIS Scoping Document that WSPRC prepared in 1990 when it assessed the potential impacts of the Chief Joseph Park development. Craig asked if she could get a copy of the Scoping Document. Schulz said he would send a copy.

Suggestions for Improvements and Development

Craig said that due to the specific, detailed nature of Chief Joseph State Park Master Plan, the discussion of Existing Projections, Plans, and Policies was turning into a discussion of Suggestions for Improvements and Development.

Craig asked whether a scaled-down development such as walk-in, primitive camping opportunities would be appropriate for Chief Joseph State Park. Harris said primitive camping does not meet a demand for developed park facilities. Koss said agencies such as the US Forest Service typically focus on demands for primitive recreation opportunities, while WSPRC focuses on demand for more developed facilities.

Mike Nickerson said there is definitely a demand for developed camping facilities that is not there for more primitive facilities. He gave the example of Bridgeport State Park where RV hookups and shade trees were added in 1987 - use increased dramatically after these improvements.

Koss asked what the District's geographic limits to spending on recreation improvements were. He asked whether spending on WSPRC facilities would be restricted to the existing park site, the Wells Reservoir, or a broader area.

Pflueger said the District would make decisions based on the original intent of the Wells project, the agreements made with WSPRC, the District's role in the community, and the District's commitment to the resources. He acknowledged that there are limits on the amount of funding and range of causes the District will support, but he said there is some flexibility.

Koss said WSPRC reports biennially to the District on the money the District contributes annually to the Chief Joseph State Park fund. He said the money is dedicated for improvements to Chief Joseph State Park.

Craig asked whether WSPRC has developed any new parks in recent years. Koss said that on hydroelectric reservoirs, the dam owners have been footing the whole bill. Craig asked whether he was speaking of federally-owned dams. Koss said he was thinking of the mid-Columbia River. Craig said that Wanapum State Park is not funded by a damowner. Koss said he was thinking of the State Parks that Chelan County PUD has funded.

Koss said WSPRC recently constructed Rasar State Park on the Skagit River with general fund monies. He estimated the 60-80 campsite park was constructed for approximately \$2.5 million. He added that this park is in a forested setting, and that in the mid-Columbia region one of the major costs of park development is irrigation.

Koss said that the 27-campsite Lincoln Rock State Park was built in 1981 for a cost of \$2.5 million. He said Lincoln Rock was built to a very high standard.

Koss asked how FERC and relicensing fit into the Recreation Plan Update. Craig answered that the Recreation Plan Update and all comment letters received on the Plan Update will be submitted to FERC for approval. Once approved, FERC will issue an order approving the plan update.

Regarding relicensing, Craig said that under the letter of the regulations, the Recreation Plan Update is a requirement of the current license, and that no action on relicensing is required until the Notice of Intent to File is due five years before the current license expires.

Pflueger said the District has already begun thinking about relicensing and how relicensing is impacted by decisions the District makes today.

Koss said Grant County PUD has begun talking with them about their relicensing. Craig said that many, if not most, licensees have developed strategies to get an early start on relicensing.

Harris said he thought it was obvious the District had been internally discussing Chief Joseph State Park, and he asked what these internal thoughts were - is the District looking at a scaled back development at Chief Joseph State Park, development at another location, or some other proposal?

Pflueger said Bob Clubb, who was unable to attend this meeting, would be instrumental in that decision. However, Pflueger emphasized that the District Commissioners were not excited about any funding of Chief Joseph State Park or WSPRC beyond what was included in the current agreement (\$25,000 per year through the term of the current license).

Koss said he wanted to state for the records that WSPRC remains keenly interested in the development of Chief Joseph State Park.

Pflueger acknowledged that WSPRC's interest is not going to go away and that the District needs to address it. He said the District wants to balance the request for park development with wildlife concerns.

Harris said the idea of looking at a different location is interesting, but WSPRC wants to develop Chief Joseph State Park.

Koss said there is growing demand, and that the land was purchased for the purpose of developing a State Park, and that the site is well-suited for camping use. He said the question for the District is what role the District will play in meeting recreation demand that is bound to come. He added that the District's obligation under FERC is vague and open to interpretation and negotiation.

ACTION ITEMS:

Nancy Craig

Review State Park visitor survey data and WSPRC strategic plan that Bill Koss will be

Review Scoping Document that Mark Schulz will be sending.

Gordon Brett

Pull recent biennial reports on the WSPRC Chief Joseph State Park funding.

Compile available data on summer pool levels for the upper end of Wells Reservoir and releases from Chief Joseph Dam.

Attachments

G. Brett cc:

C. Curtis L. Cowan J. McGee G. Carrington K. Pflueger

N. Craig file 2.6

Commissioners:
MICHAEL DONEEN
JAMES DAVIS
(N.M. HEMINGER

Public



Chief Executive Officer/Manager: WILLIAM C. DOBBINS

No.1 of Douglas County

1151 Vailey Mail Parkway

Utility

East Wenatchee, Washington 98802-4497 · 509/884-7191 · FAX 509/884-0553

March 14, 1997

Mr. L.D. Fairleigh
Washington State Parks and Recreation Commission
7150 Cleanwater Lane, PO Box 42650
Olympia, WA 98504-2650

Dear Mr. Fairleigh:

The Public Utility District No. 1 of Douglas County (District) is beginning a six month effort to update our Recreation Action Plan for the Wells Hydroelectric Project. In 1982 when the original Recreation Action Plan was developed, the National Park Service (NPS) suggested that it would be appropriate to update the plan every five years to reflect changes in demand for recreation opportunities. The District conducted updates in 1987 and 1992, and is now ready to begin the 1997 update. As requested by the NPS in 1982, the District solicits and addresses agency input in preparing these updates. As with the previous updates, the 1997 Update will be submitted to the Federal Energy Regulatory Commission (FERC) for their review.

The threefold purpose of this update is to:

- assess the level of reservoir and recreation facility use in the Weils Project area (from the Weils Dam on the Columbia River upstream to Chief Joseph Dam, approximately 17 miles up the Okanogan River and approximately 1.5 miles up the Methow River);
- assess regional demand for water-based recreation opportunities and facilities, and determine whether any unmer needs exist; and
- balance demand for recreational access and facilities with natural resource needs in the Wells Project area.

You and other local, state, and federal agency representatives can provide several valuable pieces of information to this update process. This information includes:

- recreational use estimates for the Wells Project area and nearby recreation facilities;
- existing recreation projections, plans, and policy statements; and
- suggestions for access and facility improvement, or new facility development.

In the next couple of weeks. I will give you a call so that we can discuss these items and begin this Update effort. I look forward to talking with you soon.

Sincerely.

Gordon Brett

Property Supervisor

bc:

Bob Clubb

Ken Pflueger

Nancy Craig, ND&T

OCCUPPANCY LEVEL

DURING PEAK 90 DAYS

1996

Park	# of weekends full* # of	# of weekdays full*
4	(weekends available) (weekdays available)
Bridgenort State Park	June 21 - Sept 19, 13 weekends	64 weekdays
ramperonnol	12 weekends full	34 days full
group camp	100% full	34 days full
		10
Daroga State Park	June 7 - Sept 14, 15 weekends	/U Weekdays
punoabdure		:
group camp #1	100% full	44 days full
group camp #2	100% full	43 days full
·		
Lake Chelan State Park	13 weekends	64 weekdays
	12 weekends full	51 days full
I incoln Rock State Park	June 7 - Sept 14, 15 weekends	70 weekdays
	100% full	27 days full
Steamboat Rock State Park	13 weekends	66 weekdays
	12 weekends full	35 days full

* full = 90% or more occuppied



22121 17th Avenue, SE Suite 225 Bothell, WA 98021

PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY WASHINGTON STATE PARKS AND RECREATION COMMISSION WASHINGTON DEPARTMENT OF FISH AND WILDLIFE MEETING SUMMARY

DATE:

May 9, 1997

LOCATION:

Chief Joseph State Park, Bridgeport Bar, Washington

ATTENDEES:

Gordon Brett (Public Utility District No. 1 of Douglas County - District)

Jim McGee (District)

Mike Nickerson (Area Manager, Washington State Parks and Recreation

Commission - WSPRC)

Mark Hallet (Area Manager, Washington Department of Fish and Wildlife -

WDFW)

Gordon Levoy (WDFW)

Nancy Craig (Duke Engineering & Services - DE&S)

PURPOSE:

Annual Meeting of WDFW and WSPRC Regarding Chief

Joseph State Park and Bridgeport Bar State Wildlife

Recreation Area

CLIENT:

Public Utility District No. 1 of Douglas County

PROJECT NAME: Wells Project Recreation Plan Update

PROJECT No.:

064100.03

Nancy Gaig This memo was prepared by Nancy Craig to make note of the discussions that took place during the meeting. The meeting was somewhat informal - taking place in the parking area at the gate to Chief Joseph State Park.

Gordon Brett began the discussion by saying that the District meets annually with Washington State Parks and Recreation Commission (WSPRC) and Washington Department of Fish and Wildlife (WDFW) to discuss the two agencies management goals for the Bridgeport Bar Wildlife Recreation Area and the Chief Joseph State Park.

Mark Hallet said he remains opposed to the development of the Chief Joseph State Park because it will adversely impact a high quality wildlife habitat area. He said the continued destruction of habitat on private land makes the protection of state-owned lands that much more necessary.

Jim McGee reminded Hallet that the District must balance various needs to manage the Wells reservoir, and that sometimes the needs conflict with one another. McGee said the District uses input from WDFW and WSPRC when considering resource decisions.

Gordon Brett said the District and WSPRC had met in the morning and there had been a brief discussion of the possibility of leaving Chief Joseph State Park undeveloped and instead developing a park site at another location. Hallet and Gordon Levoy both expressed strong support for a more detailed exploration of that possibility.

Levoy said the Bridgeport Bar Wildlife Recreation Area is a very successful WDFW management area. He said Hallet has developed some very high quality habitat using a limited budget. Levoy said WDFW uses the Bridgeport Bar Area as an example of one of the most successful wildlife management areas in the state.

cc:	G. Brett	J. McGee
	N. Craig	L. Cowan
	file 2.6	

G. Carrington

APPENDIX C
JULY 30, 1997 LETTER TO PUBLIC UTILITY DISTRICT NO. 1 OF
DOUGLAS COUNTY
FROM THE WASHINGTON STATE PARKS AND RECREATION
COMMISSION



STATE OF WASHINGTON

WASHINGTON STATE PARKS AND RECREATION COMMISSION

7150 Cleanwater Lane • P.O. Box 42650 • Olympia, Washington 98504-2650 • (360) 902-8500 FAX (360) 753-1594 • Internet Address: http://www.parks.wa.gov
TDD (Telecommunications Device for the Deaf): (360) 664-3133

July 30, 1997

RECEIVED

Mr Ken Pflueger, Chief Engineer Douglas County P.U.D. No.1 1151 Valley Mall Parkway East Wenatchee, Washington 98802

AUG 0 4 1997

Douglas County PUD

Dear Mr Pflueger: /

I want to follow up with you regarding the meeting we held earlier this year in Bridgeport and at the site of the proposed Chief Joseph State Park. I appreciate the time you and your staff took to meet with us. This was my first opportunity to visit the site of the proposed park; I can see why the site sparks the interest of the recreating community.

State Parks believes the demand for recreation at our Eastern Washington parks will continue to grow. Our Eastern Washington parks fill up each week during the summer; virtually every day from Memorial Day to Labor Day the rangers turn away campers seeking a site. The new reservation system means these sites can be full nearly 11 months in advance. Our attendance records for the years covered by the last two Wells Recreation Plans shows the clear trend.

State Parks Attendance (Calendar Year)	Attendance
1987	42,348,148
1992	46,228,028
1996	48,707,036
Total Increase Since 1987	6,358,888
Percent Increase Since 1987	15.0

The \$25,000 the PUD provides State Parks for future development of the 297 acre Chief Joseph site at Bridgeport Bar has accumulated to an amount that allows us to consider preparing an EIS for the site development, obtaining permits and placing preliminary improvements on the ground, in addition to the tree planting that already occurred. We believe this is consistent with the original intent of acquiring the island property.

Mr. Ken Pflueger page 2

COF WASHING

BATTER AKS AND REC At the meeting the PUD identified concerns with limitations at the site of the proposed park, such as human use conflicting with upland and aquatic habitat values, concern over fluctuating lake levels, and identified a preference to see the island used to provide habitat. If the PUD wishes to reassess the factors that lead to its acquisition of the island for state park purposes, that does not diminish the need to provide opportunities for the recreation community interested in camping, swimming, boating, and other forms of recreation offered at the site. Nor do I believe it diminishes the commitment the public believes the PUD made to provide recreation opportunities. The PUD may conclude that the site of the proposed State Park is better used for habitat purposes than recreation. If that is the case then State Parks requests the PUD provide equivalent recreation opportunities elsewhere.

I believe the time is ripe for the PUD to make a commitment to construction a recreation facility as portrayed in the 1988 Master Plan for Chief Joseph State Park. The PUD has shown itself to be a leader in the area of fish and wildlife management. State Parks would like to see a similar commitment to recreation. The commitment to provide \$25,000 annually has accumulated to over \$250,000. However, a fully developed State Park will require funding far in excess of that figure. Given the substantial unmet demand by the public for recreation facilities in the area, I encourage the PUD to commit to immediately develop a timeline for funding and constructing a State Park as part of the 1997-2002 Recreation Action Plan. This commitment should be included in the Expressed Needs section of the 1997 Wells Recreation Plan.

The State Parks staff is ready to work with the PUD in any way to help realize the goal of providing additional recreation facilities in the region. I hope to continue the dialog we started with our meeting in Bridgeport. Please do not hesitate to contact me or our Regional Planner, Bill Fraser on this matter. I can be reached at 360-902-8629, Bill Fraser is reachable at 509-663-9751.

Sincerely

Bill Koss, Manager

Park Planning

CC:

Bill Fraser Jim Eychaner, IAC

Bryan Bowden, NPS

H:\WPDOCS\WELLSPLN.LTR

APPENDIX D
JULY 24, 1997 LETTER TO PUBLIC UTILITY DISTRICT NO. 1 OF
DOUGLAS COUNTY
FROM THE WASHINGTON STATE INTERAGENCY COMMITTEE FOR
OUTDOOR RECREATION



STATE OF WASHINGTON

NOTED G. K. BREIT INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

P.O. Box 40917 • Olympia, Washington 98504-0917 • (360) 902-3000 • FAX (360) 902-3026

July 24, 1997

Gordon Brett Property Supervisor Douglas County Public Utility District No. 1 1151 Valley Mall Parkway East Wenatchee, WA 98802

Subject: Wells Hydroelectric Project, 5-year recreation action plan update

Dear Mr. Brett:

The Interagency Committee for Outdoor Recreation (IAC) is a State of Washington agency responsible for statewide outdoor recreation assessment and policy development. As part of this work, we develop and update Statewide Comprehensive Outdoor Recreation Planning (SCORP) processes and its various documents. These responsibilities are authorized under 43.99 RCW.

Mr. Bryan Bowden of the National Park Service has forwarded to us your letter of March 14 concerning the five-year update. In addition, Mr. Bill Koss of Washington State Parks has asked IAC to review the 1992 update to the Wells Recreation Action Plan and make recommendations for the 1997 update.

In recent months, IAC has been involved in a number of FERC relicensing proposals. It is of value to note the number, type, and quality of various recreation facilities associated with these proposals and to compare these with recreation facilities associated with the Wells project. These include:

Tacoma City Light, Cowlitz and Mayfield projects. Tacoma built and operates Mayfield Park, which includes 160 RV camp sites and 81 "informal" overflow sites, two boat launches, a group camp, and other amenities; and Taidnapum Park, offering 52 RV camp sites and 16 tent sites, as well as a group camp and boat launch. Tacoma has also paid for development of Ike Kinswa State Park, which offers more than 100 camp sites.

PacifiCorp, Yale and Merwin projects. PacifiCorp owns and operates 3 overnight camp grounds with about 300 sites including accessible restrooms, and 2 day-use areas including 3 boat launches.

Chelan Public Utility District, Rock Island and Rocky Reach projects. The District has helped fund three significant State Parks: Lincoln Rock, with 94 camp sites and 3 boat launches; Daroga, with 92 camp sites, 2 boat launches, trails, and sports fields; and Wenatchee Confluence, with 59 camp sites, 2 boat launches, sports courts, and sports fields.

The facilities funded by Douglas County PUD include local parks at Pateros, Brewster, and Bridgeport, along with boat launches and an overlook including an interpretive display and restrooms. These facilities represent an important contribution to day-use type recreational needs, but it is clear that there are additional needs that the District should help to meet.

Perhaps the most important recreation need that the District should address is camping. The 1992 Update to the Wells Recreation Plan states "... camping activities in Region Three, the Wells region, outnumber any other region. This is in spite of the fact that Region Three has the smallest population of all regions. This indicates that region Three is a very popular destination for the people from the Seattle metropolitan area." The facilities detailed in the 1992 Update are nearly all local day use type sites. The exception, Marina Park at Bridgeport, shows 8 RV camp sites with hookups and an undetermined number of tent camp sites.

With such strong demand for camping, it is reasonable to ask that the District contribute to the supply of camping facilities. We suggest that the most cost effective means of providing the needed camping opportunities is to ask the District to pay for development of the existing State Parks property at Chief Joseph State Park. If development of the site proves to be unfeasible, IAC recommends that the District secure and develop an equivalent site.

The basis for this recommendation is IAC's Outdoor Recreation and Habitat Assessment and Policy Plan 1995-2001 (APP), a SCORP document. Key findings of the APP were based, in part, on a statewide survey of recreation professionals, twenty-one public focus group meetings in communities across the state, and a modified delphi process. One of those findings is "In total, Washington's state park system is too small, as are most individual parks." The APP goes on to recommend that State Parks "Expand camping opportunities... while considering additional facilities on significant water bodies such as the Columbia River" (APP, page 18).

Mr. Gordon Brett Page 3

Finally, we note the December 11, 1992, letter to Douglas County PUD No. 1 from Mr. Larry Fairleigh of State Parks, in which Parks requests that development of Chief Joseph State Park be a part of the 1992 Wells Update (1992 Update, Appendix A, page 39). Our recommendation is obviously consistent with this request.

If you have questions or need further information, please contact me at (360) 902-3011. Thank you for your consideration.

Sincerely,

Jim Eychaner

cc:

Assistant Manager, Planning Services

Mr. Bill Koss, Washington State Parks and Recreation Commission

Mr. Bryan Bowden, National Park Service

APPENDIX E PUBLIC OPEN HOUSE MATERIALS

PUBLIC ANNOUNCEMENT POSTED THROUGHOUT PROJECT AREA AND ADVERTISED IN FOUR NEWSPAPERS



You're Invited to an Open House

To Discuss Recreation Planning and Site Improvements
On Lake Pateros and the Lower Methow River

Public Utility District No. 1 of Douglas County is hosting an informal open house to gather ideas and opinions from the public on recreation site development and improvements on Lake Pateros and the lower Methow River.

Lake Pateros, on the Columbia River, is formed by the Douglas County Public Utility District's Wells Dam. The Methow River flows into Lake Pateros at the city of Pateros. The Douglas County Public Utility District is planning several improvements to water recreation sites on Lake Pateros and the lower Methow River. Improvements being considered include expanded park facilities in Pateros, Brewster and Bridgeport, and improved fishing and boating access on the lower Methow River. However, public input is needed before any final decisions are made.

Representatives from the Douglas County Public Utility District will be present to ask your opinions and share information.

If you are interested in Lake Pateros, the lower Methow River, or outdoor recreation, please join us. You are welcome to drop in any time during the open house.

Lake Pateros and Lower Methow River Recreation Planning Open House

Thursday, June 19, 1997 6:00 - 8:00 P.M. Brewster Senior Center 109 Bridge Street Brewster, Washington 98812

For more information, contact Douglas County Public Utility District Property Supervisor GordonBrett, (509) 884-7191.

RECREATION ACTION PLAN UPDATE **FACT SHEET**

BACKGROUND

The Public Utility District No. 1 of Douglas County (District) is updating the Recreation Action Plan for the Wells Hydroelectric Project. Since 1982, the District has been updating the Recreation Action Plan every five years to reflect changes in demand for recreation opportunities. As with the previous updates, the 1997 Update will be submitted to the Federal Energy Regulatory Commission for their review and approval.

To date, this 1997 update effort has included site assessments; recreation demand analysis; consultation with local, state, and federal agencies; and preliminary update development.

PUBLIC INVOLVEMENT

Today, the District is hosting a public open house to gather another important piece of information: public opinion on the preliminary site improvements and developments proposed for inclusion in the 1997 Recreation Action Plan Update.

Before finalizing the 1997 Recreation Action Plan Update, the District needs to hear from the people who live in the communities on Lake Pateros, residents of Douglas and Okanogan Counties, and the people who visit Lake Pateros and the lower Methow River for recreation. Your comments and insights are an important component of the final 1997 Recreation Action Plan Update. This open house is an opportunity for the District to hear from you.

NEXT STEPS

Based on the information gathered and the comments received at this open house, the District will finalize the 1997 Recreation Action Plan Update. After a review by local, state, and federal agencies, the Update will be submitted to the Federal Energy Regulatory Commission for their review and approval. If all of these steps occur on schedule, the District will begin implementing the proposed developments and improvements in 1998.

Thank you for attending this evening's open house. The District hopes you will take some time to study the displays and ask any questions that you have. Several of us from the District, along with the contractor hired to develop the 1997 Recreation Action Plan Update (Duke Engineering & Services), are here to answer questions. Please feel free to talk with any of us about your comments and questions.

We also have an opinion and comment form that we would like for you to fill out. Your written comments will be considered as the District finalizes the 1997 Recreation Action Plan Update.

RECREATION ACTION PLAN UPDATE OPINION AND COMMENT FORM

If you need more time to think about your answers and you would like to take this questionnaire home, please pick up a return envelope at the Open House. If you have a neighbor or friend who is interested in these issues, but was unable to attend the Open House, please take an extra questionnaire and return envelope for them, too.

QUESTIONNAIRES THAT ARE NOT TURNED IN THIS EVENING SHOULD BE MAILED TO GORDON BRETT, PROPERTY SUPERVISOR, DOUGLAS COUNTY P.U.D., 1151 VALLEY MALL PARKWAY, EAST WENATCHEE, 98802-4497 BEFORE JUNE 30, 1997.

Question 1. The displays here at the Open House present information on developments and improvements at several locations on Lake Pateros and the lower Methow River. Please rank these developments and improvements in the order of their importance to you. Use a 1 for your highest priority item, a 2 for the next most important item, and so on. Leave an item blank if you have no opinion or if you would prefer not to see that development or improvement.

Bridgeport Marina Park -Brewster Columbia Cove Pateros Peninsula Park bank stabilization Park - bank stabilization expand swimming beach Bridgeport Marina Park -Brewster Columbia Cove Pateros Peninsula Park construct boat launch Park - install additional construct new picnic shelter protection jetty picnic tables and benches Bridgeport Marina Park -Brewster Waterfront Trail -Pateros Peninsula Park operations and construct a fishing pier install new playground maintenance equipment Bridgeport - waterfront Brewster Marina Cove Park Pateros Memorial & trail development and Waterfront Trail -Peninsula Parks - operations operations and maintenance and maintenance Chief Joseph State Park -Pateros Memorial Park -Methow River - improve continue annual funding seal and paint restroom raft take-out area of \$25,000 per year building Brewster Columbia Cove Pateros Peninsula Park -Methow River - improve Park - construct bank stabilization fishing access areas additional boat docks

PLEASE TURN THE PAGE OVER FOR ADDITIONAL QUESTIONS.

uestion 2. Provide any comments you have on the p	proposed improvements and developments.
se additional sheets if necessary.	rather that was the state of th
se additional sheets if necessary.	
Question 3. What other improvements or developm	ents do you think we need around the Lake
Question 3. What other improvements of developing	the needed development of
Pateros area? Please be as specific as you can about	the <u>location</u> and the needed development s
mprovement. Use additional sheets if necessary.	
TO TO THE TIONS A POUT VOIL	
AND NOW, SOME QUESTIONS ABOUT YOU:	
What town do you live in?	How long have you lived there?
About how many times a year do you visit Lake Par	teros for recreation?
About how many times a year do you visit the lowe	
About how many times a year do you visit the lower	i victiow idvoi for recentle
What is your favorite outdoor recreation activity? _	
what is your favorite outdoor recreated and a	

THANK YOU FOR YOUR TIME. PLEASE LEAVE THIS QUESTIONNAIRE IN THE BASKET BY THE DOOR.

APPENDIX F WASHINGTON STATE PARKS CAMPGROUND OCCUPANCY LEVELS

OCCUPPANCY LEVEL

DURING PEAK 90 DAYS

9661

# of weekdays full* (weekdays available)	64 weekdays 34 days full	34 days full	70 weekdays	44 days full	43 days full	64 weekdays	51 days full	70 weekdays	66 weekdays	35 days full
# of weekends full* # of weekends available) (June 21 - Sept 19, 13 weekends 12 weekends full	100% full	June 7 - Sept 14, 15 weekends		100% full	13 weekends	12 weekends full	June 7 - Sept 14, 15 weekends 100%, fan	13 weekends	12 weekends full
Park	Bridgeport State Park campground	Broup camp	campground	group camp #1	group camp #2	Lake Chelan State Park	Linesh Back State Bank		Steamboat Rock State Park	

* full = 90% or more occuppied

APPENDIX G
PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY
LAND USE POLICY JULY 15, 1993

PUBLIC UTILITY DISTRICT NO.1 OF DOUGLAS COUNTY LAND USE POLICY July 15, 1993

111112 5 2

Public Utility District No.1 of Douglas County (District) owns and operates the Wells Hydroelectric Project which is authorized under the Federal Power Act by the Federal Energy Regulatory Commission's (FERC) License #2149, as amended. All lands within the Wells Project boundary are project lands and are governed by the FERC License. The District also owns or controls certain land rights above the Wells Project boundary which are exercised in connection with the Wells Hydroelectric Project. The District is organized and operates under Title 54 of the Revised Code of Washington. The District also owns land and land rights for its electrical and water transmission and distribution systems.

The following are general land use policies which address all District lands and land rights. The purpose of this policy is to provide guidance for land use management decisions and to:

- maintain compliance with FERC License obligations for the Wells Project;
- meet applicable federal and state requirements for nonproject lands;
- provide for good stewardship of both project and nonproject lands;
- provide for consideration of wildlife and/or riparian habitat;
- provide for the continued operation of the transmission and distribution system;
- provide for consideration of significant historical, cultural and natural features;
- 7. evaluate all existing uses of Project and Non-Project land and land rights;
- comply with existing agreements;
- 9. develop a process by which a policy violation can be resolved.

GENERAL POLICIES

- A. The use of Wells Project lands shall be governed by the Wells Project FERC License #2149. The District shall use its best efforts to comply with all applicable State and Federal laws and regulations.
- B. A goal of the District is to address historic, cultural and archaeologically significant sites located on Project or District lands in coordination with appropriate agencies.
- C. A goal of the District is to develop only those recreational facilities that will not interfere with the preservation of natural ecosystems associated with the Wells Project.
- D. A goal of the District is to sustain the existing natural systems associated with the Wells Project or other District lands.
- E. The public shall be allowed access, where practicable, to the waters of Wells Reservoir and adjacent Project lands owned by the District. Access shall be without regard to race, color, sex, religion or national origin and shall be in accordance with Policy goals 3, 4 and 6.

Rules governing Public Use

- 1. No refuse or litter shall be placed on District lands. The individual responsible for placing any refuse or litter on District lands shall be responsible for it's removal. The District after requesting the responsible individual to remove the refuse or litter, shall have the option of removing same at the expense of the responsible individual.
- 2. Construction activities on District lands are prohibited, except by special permit issued by the District. Construction activities include, but are not limited to, removal or destruction of vegetation or grading of the earth.
- 3. Destruction, defacement or removal of any vegetation or soil (includes sand, rock, minerals, etc.) on or from District property is prohibited
- 4. Destruction, excavation, defacement, removal or disturbance of archaeological or historical sites, monuments, graves or boundary markers, material or artifacts is prohibited.

F. Use of District lands or waters within the Wells Project boundary other than public use shall require a permit.

Rules governing permits

- 1. Application for permits shall be submitted to Public Utility District No. 1 of Douglas County, 1151 Valley Mall Parkway, East Wenatchee, WA 98802-4497. Permit applications will be reviewed by the District to ensure compliance with the FERC License provisions for the Wells Hydroelectric Project or applicable Federal or state statutes for the electrical or water distribution systems. Decisions may be appealed to the District's Commission. All Permits will be in writing and must be approved by the District Board of Commissioners.
- 2. Permits on Wells Project lands will be issued only if the proposed use and occupancy meets the requirements of the FERC license and considers protection of the environmental, scenic, historic, cultural or recreational values of the land. Permits are non-transferable and expire upon the sale or transfer of title or subdivision of subject or adjacent land. All permits will expire upon expiration of the Wells Project FERC License on May 31, 2012 at 11:59 PM. Upon sale or transfer of adjacent lands or termination of a permit, the District will re-evaluate the use of the associated project land to determine the best use of said lands for the future. A permit fee schedule, which may be amended from time to time, will be established by the District's Board of Commissioners
- 3. The lands on which use and occupancy permits are issued must be maintained in accordance with good agricultural practices by permittee and must comply with all applicable federal and state laws, including the Federal Power Act and specifically FERC License 2149. The use of the lands permitted shall not endanger health, create a public nuisance or otherwise be incompatible with overall project purpose.
- 4. Failure to adhere to conditions of the permit may result in cancellation of the permit and/or legal action. Non-permitted use of District lands or waters other than public use, as outlined in Section E hereof, may result in legal action or refusal of a request for permit.
- 5. The District will monitor the uses and occupancies granted by the permit and shall take remedial action when non-compliance is discovered. The District reserves the right to cancel the permit and to require removal of any structure, facility or agricultural crop located on project lands, at permittee expense, IF:

a. permittee fails to comply with the terms and conditions

of the permit.
b. permittee interferes with the District's operation of any hydroelectric or electric or water distribution facility.

- c. continued use or occupancy is incompatible with any new conditions or terms imposed by the Federal Energy Regulatory Commission.
- d. continued use or occupancy is incompatible with changes in use of surrounding and/or adjacent lands.
- 6. Permits approved by the District's Board of Commissioners, will be issued by the Supervisor of Property. Before granting a permit the Chief of Environmental and Regulatory Services, after consulting the Chief Engineer for the Wells Hydroelectric Project or the Distribution System Superintendent (depending upon the particular lands involved) must certify that the permit is in the best interest of the District and will not adversely affect any current or future District operations. The Supervisor of Property will maintain files containing documents and correspondence relating to permits, leases, easements and sales of District lands.
- 7. The District shall retain fee simple ownership and possession of all District lands that are subject to franchise, easements, water rights, permits and rights of occupancy and use.
- 8. An annual report to the commission will be prepared by the Supervisor of Property showing all permits, easements, leases, sales and purchases of District land. Annually, the Supervisor of Property will review District lands to determine if there are any lands surplus to the District. These surplus lands will be sold at public sale in order to return them to the tax roles.
- The Supervisor of Property will be responsible for the acquisition of all District property. The Supervisor of Property will provide a written recommendation for purchase, to the Manager of the District for his approval and submittal to the Board of Commissioners. The Supervisor of Property's recommendation will require the approval of the Chief Engineer for the Wells Project or the Distribution System Superintendent (dependent upon lands involved) and the Chief of Environmental and Regulatory Services.

A condemnation proceeding will only be initiated after an attempt at reasonable negotiations or in the event clear title cannot be secured.

H. The District may choose to meet land management objectives through construction of fences or other approved barriers on District lands. Fencing or barriers may be used to assure protection of shoreline riparian and wetland habitat, control public access to sensitive wildlife, cultural or historic areas or to limit access to District facilities that may represent a danger to the public. Private individuals may NOT construct fences on District property unless provided by a District issued permit.

APPENDIX H
1983 AGREEMENT BETWEEN STATE PARKS AND PUBLIC UTILITY
DISTRICT NO. 1 OF DOUGLAS COUNTY INTERLOCAL AGREEMENT
CHIEF JOSEPH STATE PARK

INTERLOCAL AGREEMENT CHIEF JOSEPH STATE PARK

This agreement is entered into on the date last below written, by and between the State of Washington, Washington State Parks and Recreation Commission (hereinafter Parks) and Public Utility District No. 1 of Douglas County, Washington (hereinafter the District), for the purposes and under the terms and conditions stated below:

- 1. PURPOSE. The District operates the Wells Hydroelectric project and Wells Dam on the Columbia River, under license from the Federal Energy Regulatory Commission (FERC). Incident to an amendment of its license which would allow the District to raise the water level of the impoundment behind Wells Dam, FERC has required the District in consultation with the National Park Service of the U. S. Department of the Interior (N.P.S.), Parks and other interested federal, state, and local agencies, to conduct a study of the need, if any, for providing additional recreational facilities at Lake (Wells Dam, FERC Project No. 2149). The study, concurred in by N.P.S. and Parks, concluded that the facilities planned in 1967 were adequate but funding was required for Chief Joseph State Park (hereinafter the park). The park is located on the Wells-Dam impoundment, off of Sign Route 173, approximately 14 miles upstream of the town of Pateros. This agreement is intended to provide for the transfer of funds from the District, to Parks, to be used for the development and implementation of a master plan and other necessary improvements, construction or work at the park.
- 2. TRANSFER OF FUNDS. On the date the District raises the Wells Dam pool elevation to 781 ft. MSL, or higher, the District shall transfer to Parks the sum of One Hundred Twenty Five Thousand Dollars (\$125,000). On the sixth (6th) anniversary date, so long as this agreement remains in effect, the District shall transfer to Parks the sum of Twenty Five Thousand Dollars (\$25,000).

- from the District under this agreement shall be deposited by Parks in the September 1 Spment Fund to 154 (the account), a local fund established outside of the state treasury, as authorized by the state office of Financial Management (OFM) pursuant to RCW 43.88.195. Funds shall be disbursed from the account subject to allotment by OFM, and in accordance with all applicable OFM rules and regulations, solely for the purpose of effectuating this agreement.
- 4. TERM OF AGREEMENT. This agreement will remain in effect until December 31, 2012, or until such time as the FERC authorized pool elevation behind Wells Dam is reduced below the level of 781 ft. MSL, whichever occurs first.
- 5. REFUND. In the event this agreement terminates prior to December 31, 2012, any funds remaining in the account which have not been allotted for disbursement, or otherwise obligated for expenditure, shall be refunded to the District, less the amount of any such remaining funds which Parks, in its sole discretion, determines to be necessary for expenditure for purposes of correcting or mitigating any adverse effects on the park or park facilities occasioned by the reduction in authorized pool elevation below 781 ft. MSL.
- Parks under this agreement shall be used solely for the purposes herein provided, or refunded to the District in accordance with paragraph 5, above: PROVIDED, however, the intial sum of One Bundred Twenty Five Thousand Dollars (\$125,000) transferred heremoder, or so much thereof as may be required, shall be expended for the following:
- a. Adding or enlarging culverts under the causeway at the park, in order to increase water flow through the designated future swimming area, if deemed necessary by Parks;
 - b. Planting trees in the park;
 - c. Providing temporary irrigation for trees in the park;
 - Proparing a master plan for the park, through the design

development phase, to include but not limited to a planting plan and temporary irrigation system design. Any and all planning, design, development, construction or other work at the park shall be as deemed necessary or desirable by Parks, in its sole discretion, and the funding for such planning, design, development, construction or other work at the park provided for under the terms of this agreement may be supplemented by Parks from any other available source of funds: PROVIDED, However, other than with respect to the funds provided by the District under this agreement, any expenditure of funds by Parks for any reason directly or indirectly necessitated by virtue of this agreement, including but not limited to capital projects or operating expenses shall be subject to legislative appropriation: PROVIDED FURTHER, Parks shall include in future budget requests the funding for staff and operating expenses which Parks deems necessary to operate the park.

- 7. OWNERSHIP OF IMPROVEMENTS. Any and all improvements to the park, or any other property the acquisition of which is financed in whole or in part under this agreement, shall become the property of Parks.
- 8. ADMINISTRATION OF AGREEMENT. This agreement shall be administered by the designated assistant directors and staff, whose offices are located at a Soccreanwater cane, olympia, Washington 98504.

 All correspondence pertaining to this agreement, and the payment of funds pursuant to paragraph 2, above, shall be addressed to the Director accordingly, unless the District is notified to the contrary.
- 9. ACCOUNTING. Parks will provide the District an annual accounting during December of each year this agreement is in effect, of all funds expended from the account pursuant to this agreement during the preceding calendar year.

10. ENTIRE AGREEMENT: MODIFICATIONS. This document contains the entire and integrated agreement of the parties, and may not be modified or amended except in writing, signed by both parties.

IN WITNESS WHEREOF, the parties have hereunto set their respective hands on the dates so indicated below.

STATE OF WASHINGTON, WASHINGTON STATE PARKS AND RECREATION COMMISSION (PARKS)

By JAN TVETEN, Director Date August 24, 19	•
Date Auctist 232	
PUBLIC UTILITY DISTRICT DOUGLAS COUNTY, WASHING District)	NO. 1 TON (the
By HOWARD PREY, Prepid	ent
Date August 29.	1983
MITHTWA 11.	Vice President
Date August 29.	1983
Attest Michael Doneen, So	
Date August 29.	1983
•	

APPROVED AS TO FORM: .

KENNETH O. EIKENBERRY Attorney General

ROBERT C. HARGREAVES

Assistant Attorney General

APPENDIX I 1974 AGREEMENT BETWEEN PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY, WASHINGTON AND WASHINGTON DEPARTMENT OF GAME FOR WILDLIFE MITIGATION

AGREEMENT BETWEEN PUBLIC UTILITY DISTRICT NO. 1
OF DOUGLAS COUNTY, WASHINGTON, AND THE STATE OF
WASHINGTON DEPARTMENT OF GAME FOR
WILDLIFE MITIGATION

proje

THIS AGREEMENT, made and entered into this ______ day of _____, 1974, by and between PUBLIC UTILITY DISTRICT NO. 1 OF DOUGLAS COUNTY, WASHINGTON, hereinafter referred to as the "District", and THE STATE OF WASHINGTON, DEPARTMENT OF GAME, hereinafter referred to as "Game", WITNESSETH:

The District is a municipal corporation organized under the laws of the State of Washington, and is authorized under Federal Power Commission License No. 2149 to construct and operate the Wells Hydroelectric Project on the Columbia River.

ΙI

. I

Game, as an agency of the State of Washington, is charged with the responsibility of preserving the sports fishery and wildlife resources on the Columbia River and its tributaries within the area affected by the Wells Hydroelectric Project, and which includes seeking mitigation, insofar as is practicable, for losses sustained.

Federal Power Commission License No. 2149, Article 41, provides as follows:

III

.24

The Licensee shall construct, maintain and operate such protective devices and shall provide such measures and facilities for mitigating losses to fish and wildlife resources as may result from project construction, alteration, or operation and shall comply with such reasonable modifications of the project structures and operation in the interest of fish and wildlife resources, provided that such modifications shall be reasonably consistent with the primary

HUGHES, JEFFERS & JEFFERS ATTORNEYS AT LAW Professional Centre, P.O. Cox 1603 Telephone (507) 642:2145 Wenstches, Washington 96501 purpose of the project, as may be prescribed hereafter by the Commission upon its own motion or upon recommendation of the Secretary of the Interior or the Washington State Departments of Fisheries and Game after notice and opportunity for hearing and upon a finding that such modifications are necessary and desirable and consistent with the provisions of the Act: provided further, That subsequent to approval of the final design drawings prior to commencement of construction no modifications of project structures in the interest of fish and wildlife resources which involve a change in the location, height or main structure of a dam, or the addition of or changes in outlets at or through a dam, or a major change in generating units, or a rearrangement or relocation of a powerhouse, or major changes in a spillway structure shall be required.

IV

The parties desire to enter into this Agreement in order to define the responsibilities and obligations of the parties hereto one to the other for the period of the License and to provide a means of meeting these responsibilities and obligations required under Article 41 of the License set forth above pertaining to the measures and facilities for mitigating losses to wildlife resources by the methods and pursuant to the limitations defined in this Agreement.

NOW, THEREFORE, in consideration of the mutual covenants and agreements herein contained, the parties agree as follows:

SECTION I

The parties hereto have negotiated over an extended period of time in an effort to reach an agreement as to the District's obligation to Game as required by Federal Power Commission License No. 2149 authorizing the Wells Hydroelectric Project. In accordance with the terms of this Agreement, said negotiations have resulted in a full, final and complete settlement of all of the obligations of the District to Game, representing the State of Washington, pertaining to wildlife and

31

71:2.

- ĭ

مريز

....

1

2

3

4

5

6

7

9

10

11

12

13

14

15

16

17

19

20

22

23

24

27

29

30

migratory bird resources. In the event of an extension of time, renewal or relicensing of the District's Project No. 2149 from the Federal Power Commission, the District shall not be required to pay to Game any additional funds for capital expenditures, but there shall be left open for negotiation at said time the cost of operation and maintenance of the then existing lands and facilities in connection with the Wells Hydroclectric Project.

SECTION II

Within ten (10) days following the approval of this Agreement by the Federal Power Commission, the District shall pay to Game the sum of One Million Two Hundred Fifty Thousand Dollars (\$1,250,000.00) cash, which funds shall be used for wildlife resources including the development, management, acquisition of lands and propagation of wildlife within the Counties of Douglas and Okanogan within the close proximity of the Wells Reservoir and the Columbia River and its tributaries in the Counties of Douglas and Okanogan.

SECTION III

The District has acquired and will transfer title to Game, subject to existing easements and reservations, the following properties:

- (A) William F. Shenyer property, also known as Central Ferry Canyon, Wells Tract No. 1479.0, containing approximately 1,569 acres.
- (B) Deane Schmidt property, also known as the Foster Creek property, Wells Tract No. 1473.0, containing approximately 1,025 acres.
- (C) Charles A. McCartney property, also known as Indian Dan Canyon property, Wells Tract No. 1477.0, consisting of approximately 2,865 acres, together with assignment of lease

together with ass

HUGHES, JEFFERS & JEFFERS ATTORNEYS AT LAW Professional Centre, P.O. Box 1633 Telephone (507) 612-2115 Wenatchee, Washington 93201

- (D) Harold B. Vaughn property, Wells Tracts 781.0 and 786.0, consisting of approximately 64.8 acres.
- (E) That portion of the Louise Reeve property, Wells Tract No. 783.0, which is now undeveloped and consisting of approximately 14.0 acres. The balance of this tract, consisting of approximately 8.0 acres now in orchard and upon which a residence is located, shall be retained by the District subject to Section IV, paragraph (C) herein.
- (F) Bridgeport Bar properties already owned by the District, containing approximately 105.0 acres, lying above the Wells Project Boundary, known as Wells Tracts 708.0A, 765.0, 769.0, 773.0, 779.0, 777.0 and 774.0.
- (G) The Asmussen property, Wells Tract No. 766.0, consisting of approximately 22.0 acres above the Wells Project Boundary.
- (H) The Bonar property, Wells Tract No. 77.0, that portion lying east of the county road.
- (I) The Williams property, Wells Tract No. 78.0, that portion lying east of the county road.

SECTION IV

(A) The District acquired and leased to Game the lands known as the "Washburn Island" properties and herein referred to as Wells Tracts 1126.0, 1128.0 and 1054.0. The District also acquired approximately 297.0 acres of property on the Bridgeport Bar and transferred it to the State of Washington Parks & Recreation Commission and which is now known as Chief Joseph State Park.

Game is desirous of acquiring the State Park property and to effect the same, the State Parks & Recreation Commission would give up its rights to said property in exchange for an exclusive easement to the Washburn Island properties for public park purposes subject to the appropriate reservations of the District as set forth in Section V of this Agreement. The District believes said exchange would be for the best interests of said parties. In an effort to consummate said exchange, the District agrees to cooperate with Game in attempting to negotiate said exchange and, at the suggestion of Game, will participate in any meetings and negotiations when requested.

(B) The District is the owner of the C. W. Schulke property, Wells Tract No. 749.0, and agrees to retain title to said property for a period of not less than three (3) years from the date the Federal Power Commission approves this Agreement, with the understanding that if, during said period, it becomes apparent that the only way in which the State Parks & Recreation Commission would relinquish its rights in the Chief Joseph State Park to Game is that said Schulke property would be required to complete said exchange, the District would transfer said Wells Tract No. 749.0 to either Game or the State of Washington Parks & Recreation Commission.

In the event an agreement for the exchange of said properties as hereinbefore set forth has not been entered into between the District, Game and the State of Washington Parks & Recreation Commission within said three (3) year period, the District shall then grant to Game an exclusive easement to the Washburn Island properties, Wells Tracts 1126.0. 1128.0 and 1054.0, subject to the same appropriate reservations of the District as set forth in Section V of this Agreement, for the

(C) The District agrees to acquire public access for hunting purposes within thirty-six (36) months from the date of approval of this Agreement by the Federal Power Commission on, over and across Wells Tract No. 782.0, with or without the residence located thereon.

The District shall not be obligated to acquire said rights to Wells Tract No. 782.0 if the acquisition costs of said rights exceed the sum of Twenty-five Thousand Dollars (\$25,000.00). In the event the District does not acquire said rights as herein set forth, the District agrees to make available to Game the sum of Twenty-five Thousand Dollars (\$25,000.00) for Game's acquisition of whatever rights it may acquire for public access on, over and across Wells Tract No. 782.0. To provide said funds or a part thereof, the District may dispose of that portion of Wells Tract No. 783.0 consisting of the house and present portion now in growing orchard and consisting of approximately 8.0 acres. Said funds shall remain in the possession of the District subject to use as set forth herein for a period not to exceed ten (10) years. In the event said funds have not been utilized as hereinabove set forth within ten (10) years from the date this Agreement is approved by the Federal Power Commission, said funds shall then automatically be paid to Game, and the District's obligations herein pertaining to Wells Tract No. 782.0 shall be concluded.

SECTION V

(A) The District agrees to grant to Game subject to the reservations set forth herein, except as to any properties within the Colville Indian Reservation lying adjacent to the

1

2

3

5

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

Wells Reservoir, a continuous right during the period of the Federal Power Commission License for the Wells Hydroelectric Project to manage the fish and wildlife resources on property lying between the Wells Project Boundary and the Wells Reservoir, which includes the policing thereof in connection with fish and wildlife and its management and the closing of portions thereof to hunting and fishing by the public when Game determines proper under the circumstances, except the District reserves unto itself all rights of ownership except that of game management as set forth herein.

2

3

7

8

9 10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

(B) The District specifically excepts herefrom all easements and grants it has made for property rights above or below the Wells Project Boundary and reserves unto the District the right to grant such casements at all times in the future as limited herein. The District agrees to inform Game in writing of all applications for easements on land abutting the Wells Reservoir and shall not grant said easements for a period of sixty (60) days from the date of said notice to Game. Game shall, within said sixty (60) day period, have the right to submit in writing any objections or recommendations it may have to said casements, and the District shall give said objections and/or recommendations every reasonable consideration to minimize adverse impact upon wildlife resources and recreational uses thereof prior to the issuance of such casements; except that the District shall not grant such easements without the written authorization from Game over Project lands lying below the Wells Project Boundary and abutting the property conveyed or to be conveyed to Game under this Agreement.

SECTION VI

All rights granted herein are subservient to the use

of said property by the District in the impoundment of the waters of the Columbia River in connection with the operation of the Wells Hydroelectric Project and to raise and lower the same in connection with the operation of said Project under Federal Power Commission License No. 2149 and any amendments thereto and without liability of any kind to Game and/or its heirs and assigns by reason thereof. No buildings or structures of any kind will be installed upon properties below Project Boundary without the written permission of the District first having been obtained. Game waives any claim for damage that may be sustained or that it may sustain at any time in the future arising out of the operation by the District of said Wells Reservoir.

This Agreement shall be binding upon the successors and/or assigns of the parties hereto.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement this ________, day of __________, 1974.

By Michael Doncen, Vice President and Assistant Secretary

THE STATE OF WASHINGTON DEPARTMENT OF GAME

Carl N. Crouse, Director

ATTEST:

(not present)

Howard-Frey,-Secretary

APPROVED AS TO FORM: RICHARD G. JEFFERS
Attorney for the District APPROVED AS TO FORM: JOSEPH L. CONJEF, JR. Assistant Attorney General Representing Game

HUGHES, JEFFERS & JEFFERS ATTORNEYS AT LAW



STATE OF WASHINGTON

Tians A A Tell of Orgenie alien.

Type of sure A the PUD would be COMMISSION of Arred sections.

WASHINGTON STATE PARKS AND RECREATION COMMISSION

7150 Cleanwater Lane • P.O. Box 42650 • Olympia, Washington 98504-2650 • (360) 902-8500

FAX (360) 753-1594 • Internet Address: http://www.parks.wa.gov

TDD (Telecommunications Device for the Deaf): (360) 664-3133

November 26, 1997

Mr. Gordon Brett Property Supervisor Douglas Public Utility District Number 1 1151 Valley Mall Parkway East Wenatchee, Washington 98802-4497

Dear Gordon:

I want to thank you for the time you, Ken, and Gordon spent with us on November 17. The review of the Wells Hydroelectric Project Draft Recreation Plan 1997 Update proved valuable for us. I came away from the meeting with a much clearer picture of the PUD's interests associated with the Wells project.

I appreciate the concern the priority the PUD places on fish and wildlife. The concept of emphasizing fish and wildlife values in the upper portion of the reservoir offers a means of optimizing the capability of the area. My counterparts at the Department of Fish and Wildlife tell me the Douglas PUD is the best utility in the state to work with. I especially appreciate the component of the draft plan that recognizes the demand for water access recreation as well as the need for habitat protection. The proposal you put forward (continue the \$25,000/year payment to State Parks, fund a study of alternative sites for destination camping at water access locations, and consider low impact development at the Chief Joseph State Park site) warrants additional consideration.

State Parks interest in the Wells project area involves meeting the demand for destination camping at water access sites. The Bridgeport Island site offers a good location for that. However, as you note, this site also provides excellent fish and wildlife habitat. Should the PUD elect to perform an evaluation of alternative sites in the vicinity which could provide similar recreation opportunities, State Parks will participate. Our objective involves meeting the recreation needs identified in the State Comprehensive Outdoor Recreation Plan (SCORP). As noted in SCORP and the draft 1997 Recreation Plan, demand for water oriented, developed recreation sites exceeds regional supply. Certainly State Parks experience in managing our mid-Columbia area facilities reflects this; during the summer our facilities operate at full capacity, with spring and early fall also popular.

I would like to see the final version of the 1997 Recreation Plan provide a clearer statement of the

PUD's future plans for developed recreation. Specifically, State Parks would like to understand the timing and type of support the PUD would provide for development (assuming such support is forthcoming). Below is a preferred sequence.

YEAR	ACTIVITY
1998	complete region-wide site suitability study
1999	State Parks & PUD concur on preferred site, acquire property (as
	needed), begin Master Planning and permit process
2001	develop site with PUD funding
2003	open facility

We encourage the PUD to identify the timing for development of a water access, destination camping facility. All parties involved will prefer to know as early as possible the level of financial commitment the PUD can make to development of the facility. We prefer to link as closely as possible the proposed site selection study and the site acquisition and development. Any lengthy period between the study and development allows the study to become out of date and diminishes its value.

Thank you for your commitment of energy to this plan. I look forward to working with you in the future.

Sincerely,

Bill Koss

Manager, Planning and Research

H:\WPDOCS\DOUGLAS.WPD

cc Jim Harris, Eastern Region Bill Fraser, Eastern Region 1151 Valley Mall Parkway • East Wenatchee, Washington 98802-4497 • 509/884-7191 • FAX 509/884-0553

December 16, 1997

Bill Koss, Manager, Planning and Research Washington State Parks and Recreation Commission P.O. Box 42650 Olympia, WA 98504-2650

SUBJECT: Wells Hydroelectric Project, Recreation Action Plan Update

Dear Bill:

Thank you for your letter of November 26, 1997 regarding the District's Wells Hydroelectric Project Recreation Action Plan 1997 Update Supplement to the 1982 Use Plan. We appreciate the time and effort that you took providing comments on the Plan, and I would like to take this opportunity to respond to your letter.

In our Update, we proposed to consider an alternative location to the Chief Joseph State Park lands on Bridgeport Bar for the possible future development of a destination recreation facility. Our intent in proposing a suitability study was to shift the focus of any future development of destination camping facilities away from the Bridgeport Bar area. This is based on the importance of the Bridgeport Bar Wildlife Area and its value to both the District and the State Department of Fish and Wildlife.

In your letter, you suggest a preferred sequence for the development of an alternative site, with acquisition and development occurring between 1999 and 2003. The District's intent in proposing a site suitability study in the 1997 Update is to provide an alternative for Chief Joseph State Park and develop a site feasibility study for the new site. Development of the alternative site would occur subsequent to this five year update. The District believes this is consistent with the fact that the Chief Joseph State Park lands are not well suited for intensive recreation development but hold higher wildlife values.

As discussed in the Update, the existing campgrounds on the Wells Reservoir at Bridgeport and Brewster are not used to capacity. While there is demonstrated regional demand for destination camping opportunities, the existing camping facilities on the Wells Project are under-utilized even on summer weekends. We believe this demonstrates that sufficient camping facilities exist on the Wells Project to meet demand for the next five years.

Your comments and participation in the development of the 1997 Recreation Action Plan Update have been appreciated and we look forward to working with you during the implementation of the 1997 Recreation Action Plan Update.

Sincerely,

Gordon Brett

Property Supervisor

C: Robert W. Clubb, Ph.D.

Mr. Ken A. Pflueger

December 3, 1997

Mr. Gordon Brett PUD No.1 of Douglas County 1151 Valley Mall Parkway East Wenatchee, WA 98802 NOTED DECO & 1997 G.K. BRETT

RE: Comments on the draft 1997 Recreation Action Plan Update

Dear Mr. Brett:

.......

ristrator

toristing

arygres

Thank you for the opportunity to review and comment on the abovementioned PUD planning effort. We apologize for the tardiness of our review, but hope you will consider these comments and work with Douglas County as you finalize the plan for submission to the Federal Energy Regulatory Commission. Additionally, our office is interested in reviewing any environmental documents which the PUD has prepared in conjunction with the Recreation Action Plan Update to meet either NEPA or SEPA requirements.

Douglas County Transportation and Land Services (TLS) received your letter dated March 14, 1997 indicating you were beginning the Recreation Action Plan update process. The letter stated you would be contacting the County shortly thereafter to discuss the information and resources we might have which would provide assistance to the PUD in this planning project. Unfortunately, Douglas County has no record of further notice regarding the plan update process until receiving this draft plan for review and comment.

In November of 1995, Douglas County adopted a comprehensive plan, as required by the Growth Management Act (GMA), part of which included a Capital Facilities Plan Element (CFP). This CFP included an extensive inventory of park, recreation and open space facilities for not only the Eastmont Recreation Service Area (ERSA), but also for all parts of Douglas County. As encouraged by the GMA, Douglas County developed and adopted two different level of service standards for park and recreation facilities: Urban, which is applied in the ERSA, and Rural, which is applicable to all other areas of the County. Based on the inventory and the adopted level of service standards, the CFP identifies areas of deficiencies for different types of park facilities.

This information is important to the PUD's planning effort primarily because to implement any park or recreation facilities described in the action plan, it must be consistent with Douglas County's GMA Comprehensive Plan. This consistency requirement pertains to the plans of any other state agencies as well, such as Washington State Parks. In other words, as the permitting authority for any type of land use applications, the County is unable to approve and issue permits which are not consistent with the <u>Douglas County Comprehensive Plan</u> or its subsequent updates and amendments.

By involving the County early in the planning stages, not only would this consistency be much easier to achieve, there is also the potential that environmental review process(es) would be expedited. Most importantly, early participation by all stakeholders could have (and will in the future) reduce the amount of duplicative work by public agencies. To reiterate, we are very much interested in assisting the PUD with finalizing this plan, as well as working together in the future on other projects to provide the most efficient, effective public service to the residents of Douglas County.

Sincerely,

Lisa Parks, AICP Senior Planner

cc Jim Barker, TLS Administrator Mark Kulaas, Land Services Director

lim Barker Administrator ransportation and Services

Phone: 509) 884-7173

eter Ringsrud ounty Engineer

Phone: 1091 884-7173

Mark Kulaas and Services Director

Phone: 09) 884-1511 December 17, 1997

Mr. Gordon Brett PUD No.1 of Douglas County 1151 Valley Mall Parkway East Wenatchee, WA 98802

NOTED DEC 17 1997 G.K. BRETT RE: Additional comments on the draft 1997 Recreation Action Plan Update

Dear Mr. Brett:

As per our telephone conversations, Douglas County is providing the following additional comments on the PUD draft 1997 Recreation Action Plan Update. These consist of clarifications of our involvement in the process, as well as further refinement of our position as to the consistency of the draft plan with Douglas County's GMA planning documents.

After further research it has come to our attention that there were a few additional contacts made with Douglas County during the draft plan update process. You talked with Jim Barker in May of 1997, when he referred you to Sue Peart with the Douglas County Parks Department. Ms. Peart confirmed that she sent you a copy of Chapter 3, Parks and Recreation from the Douglas County Capital Facilities Plan, in response to your request for level of service standards.

Douglas County's request is that the Recreation Action Plan Update contain an analysis of your planning document's consistency with our Capital Facilities Plan, including the inventory, level of service standards and identified deficiencies and projects for parks and recreation facilities. To reiterate our earlier correspondence, this consistency requirement is as a result of the Growth Management Act, as well as the Regulatory Reform Act which requires that all land use permit applications be evaluated for consistency with Douglas County's GMA Comprehensive Plan. By providing the requested analysis in the PUD's plan, that determination becomes somewhat easier to make for park and/or recreation facilities undertaken as implementation of the Recreation Action Plan Update.



ATE OF WASHI

ERACE CYTCOMATESE FOR

Again, Douglas County would like to thank you for the opportunity to review and comment on the Recreation Action Plan Update, and we look forward to further cooperation with the PUD on this and other planning projects:

Sincerely,

Lisa Parks, AICP Senior Planner

cc Jim Barker, TLS Administrator
Mark Kulaas, Land Services Director

ia talo

ublic Utility District

No.1 of Douglas County

1151 Valley Mail Parkway

East Wenatchee, Washington 98802-4497

509/884-7191

FAX 509/884-0553

December 17, 1997

Ms. Lisa Parks, AICP, Senior Planner Douglas County Transportation and Land Services 470 Ninth Street NE East Wenatchee, WA 98802

Re:

Comments on the Draft 1997 Recreation Action Plan Update

Dear Ms. Parks:

Thank you for your comments on the District's Wells Hydroelectric Project Recreation Action Plan 1997 Update. Sue Pert, Douglas County Parks, provided the District with a copy of Douglas County Comprehensive Plan, Chapter 3, Parks, Recreation, and Open Space. The Capital Facilities Plan Element of this document was an important source for addressing the District's recreation needs assessment.

The identified goal of Chapter 3, Parks, Recreation, and Open Space, Section 9.5 is to Provide recreational opportunities, facilities, and experiences which will allow all individuals the opportunity to improve the quality of their lives, while preserving and enhancing the existing resources of the area. I believe the District's 1997 Recreation Action Plan Update is consistent with the established goals identified in the Capital Facilities Plan Element as provided by your agency.

The District recognizes the need to coordinate its planning efforts with all affected recreation providers and Douglas County's Comprehensive Plan. The District appreciates Douglas County's leadership in planning for long term growth management and looks forward to a closer working relationship as we implement our 1997 Recreation Action Plan Update.

Sincerely,

Gordon Brett

Property Supervisor

c:

Robert Clubb, Ph.D. Mr. Ken A. Pflueger

Tolon Brest



STATE OF WASHINGTON

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

P.O. Box 40917 • Olympia, Washington 98504-0917 • (360) 902-3000 • FAX (360) 902-3026

NOTED DEC 08 1997 G.K. BRETT

December 4, 1997

Mr. Gordon Brett Property Supervisor Douglas County Public Utility District No. 1 1151 Valley Mall Parkway East Wenatchee, WA 98802-4497

Dear Mr. Brett:

Thanks for coming over to Olympia to discuss the Wells Project Draft Recreation Plan on November 17. I appreciated the opportunity to discuss the project and found it to be a highly informative meeting. I apologize for being a bit late with this follow up letter.

I have a copy of Bill Koss' letter of November 26. I concur with Bill's suggestions concerning an evaluation of alternative sites to meet destination camping needs so well documented in the draft recreation plan.

I would also like to reiterate my suggestion that low impact linear recreation taking advantage of the relatively undeveloped areas surrounding the Wells impoundment would be consistent with the findings of our agency's latest SCORP document. Nonmotorized trails are in great demand for equestrian, foot, and mountain bicycling use and can be developed in a manner consistent with wildlife needs.

Bill Koss, Bryan Bowden, and I met with representatives from Chelan County PUD today concerning Chelan's update of its Rocky Reach recreation plan. Some months ago, I was contacted by Grant County PUD concerning preliminary thoughts on the up-coming relicensing process for its Priest Rapids project.

Gordon Brett page 2

YOU RON

I would like to suggest that it could be beneficial if all three PUDs would consult with one another concerning appropriate contributions to a spectrum of recreational opportunities along the mid-Columbia River. I would be happy to help with a meeting of some kind it were to be of interest.

If I can be of assistance as the draft plan review continues, please let me know.

Sincerely,

Jim Eychaner

Planner

cc: Bill Koss, State Parks

Bryan Bowden, National Park Service



CITY OF PATEROS

113 LAKESHORE DRIVE POST OFFICE BOX 8 PATEROS, WA 98846 509/923-2571 FAX 509/923-2971

NOTED DEC 0 2 1997 G. K. BRETT

November 26, 1997

Mr. Gordon Brett, Property Supervisor DOUGLAS COUNTY P.U.D. 1151 Valley Mall Parkway East Wenatchee, Washington 98802

Re: Recreation Plan Update

Dear Mr. Brett:

At the November 17th council meeting for the City of Pateros, we reviewed the proposed plans as presented, especially those noted for the Pateros and Methow River areas. Councilmembers and those people in attendance were made aware that a copy of the Action Plan Update was available for their review.

To date, we have received no comments at City Hall regarding the proposal. The updates planned for Memorial and Peninsula Park are as we requested. We hope that the maintenance to the Memorial Park restrooms can happen fairly early in 1998, weather permitting.

Should you require further, please contact me through City Hall at 509 923 2571.

Sincerely

Harold Jahr Mayor

City of Bridgeport

P.O. Box 640 Bridgeport, Washington 98813 Phone (509) 686-4041 is Mornet

Nov. 28, 1997

Douglas County PUD #1 1151 Valley Mall Parkway East Wenatchee, Wa. 98813 NOTED DEC 03 1997 G.K. BRETT

Re: Recreation Action Plan

Dear Mr. Brett:

In Reviewing your updated recreation plan I would like to commend you and your staff on a job well done, as usual this report is very thourough.

I am a little discouraged in the fact only 4 responses were received from our area for your survey listed in section four.

We agree with your recommendations for our Marina Park in the next cycle for The Recreational Action Plan. The City of Bridgeport greatly appreciates the PUD's assistance in our Park. What used to be an eye sour is now the pride of our City.

If we can be of any service please feel free to contact us.

Thank you,

Steven D. Jenkins, Mayor



North Central Region
Office of Region Administrator
P.O. Box 98
Wenatchee, WA 98807-0098

(509) 663-9641 Fax (509) 663-9674

December 8, 1997

Public Utility District No 1 of Douglas County 1151 Valley Mall Parkway East Wenatchee WA 98801 NOTED DEC 15 1997 G.K. BRETT

Attention: Mr. Gordon Brett, Property Supervisor.

Re: 1997 Recreation Action Plan update, Wells Hydroelectric Project. No. 2149.

Thank you for the opportunity to review and comment on the plan update. We believe that the plan will not create any significant increase in existing traffic on the local state routes during normal peak hour travel.

The plan, however, will supplement our library on current and planned land uses at specific locations adjacent to local state routes. The land use descriptions and the recreational impacts will provide additional information for the WSDOT Route Development Plans that our offices are tasked with completing.

Please contact our office at (509) 667-2908 or 6672-2906 if you have any questions or need additional information.

Sincerely,

JOLENE GOSSELIN, P. E,

Regional Planning Engineer

BY: FREDRICK M. SUTER

Transportation Planner

JG:FMS fms

JC:

file:i:t:doco:PUD#1recplan.doc



City of Brewster

105 S. Third St. • P.O. Box 340 Brewster, Washington 98812

Business: 509/689-3464 • FAX: 509/689-3705

NOTED G.K. BRETT

December 11, 1997

Gordon Brett, Property Supervisor Douglas County PUD #1 1151 Valley Mall Parkway E Wenatchee, WA 98802

RE: 1997 Recreation Action Plan

Dear Gordon,

Thank you for the opportunity to review and comment on your 1997 Wells Recreation Action Plan Update. The City of Brewster would like to submit the following comments regarding Brewster's proposed improvements.

Regarding the additional mooring docks illustrated on your proposition, the City of Brewster would rather have these docks located next to the existing mooring docks in Columbia Cove Park. Also, we would like to reiterate our need for major maintenance funds for the Columbia Cove Park facilities and the waterfront pathway.

Again, thank you for the opportunity to make these comments.

Singerely, Dennie House

Bonnie House

Mayor

December 10, 1997

Gordon Brett
Property Supervisor
Public Utility District No. 1 Douglas County
1151 Valley Mall Parkway
East Wenatchee, WA 98802-4497

NOTED DEC 15 1997 G. K. BRETT

Dear Mr. Brett:

RE: DRAFT - 10/30/97 Wells Hydroelectric Project Recreation Action Plan 1997 Update

Thank you for providing our agency the opportunity to comment on the Wells Recreation Action Plan. The Wells Reservoir provides important fish and wildlife habitat and associated fishing, hunting and fish and wildlife viewing opportunities for the people of Washington State. The Action Plan appears to acknowledge the high value of those resources.

Of particular concern to our agency is the proposed development of Chief Joseph State Park immediately adjacent to the Wells Wildlife Area. This Wildlife Area as well as the property and associated waters around Chief Joseph State Park, provide a great wealth of high quality fish and wildlife habitat. Our Priority Habitats and Species Program has mapped habitat for bald eagles, osprey, white pelicans, common loons, waterfowl and a variety of salmonid species in this area. Many of these species are sensitive to disturbance.

The full development of Chief Joseph State Park would, in all likelihood, negatively impact many of these species as well as degrade the wildlife value of the Wells Wildlife Area. For this reason, we fully agree with the assessment of the PUD that, "Chief Joseph State Park is not highly suitable for the intensive development envisioned by State Parks and expressed in the Chief Joseph State Park Master Plan." In fact, it is our assessment that the greatest value of Chief Joseph State Park is as a natural area; a remnant shrub-steppe peninsula jutting out into the Columbia River, and as such provides unique habitat for wildlife in Washington State. Because of the uniqueness of this site, any development should be extremely sensitive to the needs of wildlife including trail development or boat launch facilities. In fact, development in this area may require a Bald Eagle Management Plan and extensive mitigation. Due to the sensitive nature of this area and the high cost of mitigating impacts, perhaps States Parks should reevaluate where park expansion should occur. However, any development in the area of Wells Wildlife Area should be closely coordinated with our agency.

The improvements proposed under the Recreation Action Plan include the following projects that will require Hydraulic Project Approval by our Department:

- 1. Additional boat dock and bank stabilization at Columbia Cove Park
- 2. Bank stabilization and beach improvement at Peninsula Park
- 3 Bank stabilization at Marina Park

In order to coordinate these projects to provide for the best fish habitat, we suggest that the Department of Fish and Wildlife work closely with the PUD in the course of planning these activities.

Gordon Brett Page 2 December 10, 1997

Proposed improvements to WDFW Methow River fishing access sites will potentially improve those areas for fish and wildlife through landscaping and its associated bank stabilization. Further, proposed improvement will provide a better quality experience for the public through the upgrading of toilet facilities, facility maintenance and site clean-up. We recommend site clean-up and facility maintenance at all facilities and once again recommend the PUD work with WDFW on developing planting prescriptions and other details for access site improvements.

We appreciate the efforts the Douglas County Public Utility District has gone to in order to ensure the natural resources of the Wells Project are not compromised. And we look forward to further coordination as individual projects are initiated.

Sincerely,

Lynda Hofmann

Fish and Wildlife Biologist

December 16, 1997

Bill Koss, Manager, Planning and Research Washington State Parks and Recreation Commission P.O. Box 42650 Olympia, WA 98504-2650

SUBJECT: Wells Hydroelectric Project, Recreation Action Plan Update

Dear Bill:

Thank you for your letter of November 26, 1997 regarding the District's Wells Hydroelectric Project Recreation Action Plan 1997 Update Supplement to the 1982 Use Plan. We appreciate the time and effort that you took providing comments on the Plan, and I would like to take this opportunity to respond to your letter.

In our Update, we proposed to consider an alternative location to the Chief Joseph State Park lands on Bridgeport Bar for the possible future development of a destination recreation facility. Our intent in proposing a suitability study was to shift the focus of any future development of destination camping facilities away from the Bridgeport Bar area. This is based on the importance of the Bridgeport Bar Wildlife Area and its value to both the District and the State Department of Fish and Wildlife.

In your letter, you suggest a preferred sequence for the development of an alternative site, with acquisition and development occurring between 1999 and 2003. The District's intent in proposing a site suitability study in the 1997 Update is to provide an alternative for Chief Joseph State Park and develop a site feasibility study for the new site. Development of the alternative site would occur subsequent to this five year update. The District believes this is consistent with the fact that the Chief Joseph State Park lands are not well suited for intensive recreation development but hold higher wildlife values.

As discussed in the Update, the existing campgrounds on the Wells Reservoir at Bridgeport and Brewster are not used to capacity. While there is demonstrated regional demand for destination camping opportunities, the existing camping facilities on the Wells Project are under-utilized even on summer weekends. We believe this demonstrates that sufficient camping facilities exist on the Wells Project to meet demand for the next five years.

Your comments and participation in the development of the 1997 Recreation Action Plan Update have been appreciated and we look forward to working with you during the minuscription of the 1997 Recreation Action Plan Update.

7150 Clean

Sincerely,

Gordon Brett Property Supervisor

C: Robert W. Clubb, Ph.D. Mr. Ken A. Pflueger